# INDICATORS OF POVERTY AND SOCIAL EXCLUSION IN RURAL ENGLAND: 2002

# **A Report for the Countryside Agency**

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# **INDEX OF CONTENTS**

	Page
A. Introduction And Summary	1
B. Analysis Of Low Income And Work	6
C. Income (All Age Groups)	11
1. Individuals With Low Income	12
2. Risk Of Low Income By Economic Status	14
3. Risk Of Low Income By Family Type	16
4. Levels Of Low Income	18
5. Persistence Of Low Income	20
6. In Receipt Of Means-Tested Benefits	22
7. Long-Term Recipients Of Benefits	24
Summary Of Key Points	26
D. Children	27
8. In Low Income Households	28
9. Risk Of Low Income By Economic Status And Family Type	30
10. In Workless Households	
11. Mortality	34
12. Low Attainment At School	36
13. School Exclusion And Truancy	38
14. Statutory Care-Leavers With No Qualifications	40
15. Children 'At Risk'	42
Summary Of Key Points	44
E. Young Adults	45
16. Unemployment	46
17. Suicides	48
18. Drug Misuse	50
19. Without A Basic Qualification	52
20. Pregnancies Under-18	54
Summary Of Key Points	56
F. Working Age Adults	57
21. In Low Income Households	58
22. Wanting Paid Work	60
23. Disadvantaged Groups	62
24. Long-Term Workless Households	64

25. Disadvantage At Work	66
26. Without Educational Qualifications	68
27. Premature Death	70
Summary Of Key Points	72
G. Older People	73
28. In Low Income Households	74
29. With No Private Income	76
30. Excess Winter Deaths	78
31. Help From Social Services To Live At Home	80
32. Without A Telephone	82
33. Fear Of Crime	84
Summary Of Key Points	86
H. Communities	87
34. Non-Participation In Civic Organisations	
35. Polarisation Of Work	90
36. Access To Transport	92
37. Financial Exclusion	94
38. Burglary And Violent Crime	96
39. Dissatisfaction With The Local Area	98
40. Without Central Heating	100
41. Homeless Households	102
42. Vulnerable Mortgage Holders	104
Summary Of Key Points	106
Appendix 1: Indicator Cross-References	107
Appendix 2: List Of Local Authorities	110
Appendix 3: Ward And District Level Rural Classifications Compare	ed112

#### A. INTRODUCTION AND SUMMARY

#### INTRODUCTION

This report has been produced by the New Policy Institute on behalf of the Countryside Agency. Its purpose is to present a range of key indicators of poverty and social exclusion in rural England. This is achieved by presenting English data separately for rural and urban areas. The indicators are drawn from two widely used annual national monitoring reports:

- *Monitoring Poverty and Social Exclusion* (MPSE), produced by the New Policy Institute and published by the Joseph Rowntree Foundation.
- Opportunity For All (OFA), produced by the Department of Work and Pensions.

In total, 37 of the 50 MPSE indicators and 23 of the 37 OFA indicators have been reproduced with a rural-urban split. Where indicators have not been duplicated, this is mainly because the available data does not allow a sub-national division. Appendix 1 contains tables cross-referencing the indicators in this report with MPSE and OFA.

The indicators present information on rural levels of disadvantage, alongside comparable numbers for urban areas.

Each indicator is shown on two facing pages, with the first page presenting relevant graphs and the second providing additional information using a standard table.

The statistics in each graph are shown separately for rural and urban areas, using proportions of the local population (rather than absolute numbers) to facilitate comparisons. Where possible, rural England is also divided into two categories, 'remote rural' and 'accessible rural', to enable comparisons to be made between different types of rural area.

The standard table provides the following additional information:

The indicator	A definition of the statistic used in the indicator.
MPSE reference	Cross-reference to the comparable indicator in MPSE.
OFA reference	Cross-reference to the comparable indicator in OFA.
Level of the data	A description of the geographical level of urban-rural designation.
Source	The official source and year of the data.
Data	The raw data used to construct the indicator.
Ratios	All rural results are presented as ratios, calculated relative to urban
(Urban = 10)	levels of disadvantage.
Denominator	The population totals used to calculate the percentages graphed.
Sample size	The size of the sample from which the statistics are drawn.
Adequacy	Our assessment of the adequacy of the indicator, based on the
	robustness and suitability of the underlying data.
Key points	Comments and conclusions drawn from the indicator.

In all cases, official government data sources have been used and, where applicable, government definitions and methodologies have been adopted. In each case, the data used is the latest available.

#### The Classification Of Urban And Rural

The indicators in this report define 'rural' areas in a variety of different ways, with the selection determined by data availability. The Countryside Agency's preferred level of rural classification is the *local government ward*. There is, however, almost no up-to-date published data at this level, so several other designations have been adopted instead.

In most cases, the indicators have been analysed at the level of *lower tier local authorities* (district councils, unitary authorities, metropolitan boroughs and London boroughs – collectively termed 'districts' in the rest of this report). The lists of remote rural, accessible rural and urban authorities were drawn up by the Countryside Agency and the former Rural Development Commission and are provided in Appendix 2. Rural-urban designations are drawn from the Agency's annual *State of the Countryside* report, while remote-accessible designations are drawn from *The Economy of Rural England* (RDC, 1993).

Where it was not possible to use lower tier local authority designations, the following alternative classification systems are used:

- *Upper tier local authority* classifications, with county definitions based on the designation of constituent districts, weighted for population. [Indicators 12, 13, 14, 31]
- **Settlement size** classifications, with 'rural' defined as settlements of less than 25,000 people. [Indicators 30, 33, 36, 39]
- *ACORN post code* classifications, where two rural definitions are used, 'broad' rural (the ten most rural of 54 ACORN classifications) and 'narrow' rural (the three most rural classifications). [Indicators 18, 33, 38, 39]

These differing classifications illustrate that there is no single 'correct' rural-urban classification. In fact, there are at least three types of decision involved in any classification:

- 'Level of magnification': as discussed above, the ideal would be postcode or ward-level classifications but most data is only available at lower tier local authority level. It is estimated that around a quarter of wards in rural districts are classified as urban wards and around a quarter of rural wards are in urban districts,
- 'Strictness of definition' i.e. where to set the cut-off point between rural and urban. The lower tier local authority classifications used in this report involve a cut-off point which has about 14 million people placed in rural England and 36 million in urban England. The Countryside Agency ward-level classification has a similar cut-off point.
- 'Method of identification' i.e. how to decide whether an area should be classified as rural or urban. Population density is the obvious starting point, but both the local authority classification used in this report and the Countryside Agency ward classification also use a variety of additional data.

Appendix 3 provides an analysis of the possible impact on the results presented in the report of the use of lower tier authority designations rather than ward level data. This analysis suggests that the indicators in this report are likely to report somewhat higher levels of disadvantage than exist in rural wards (because disadvantage is typically somewhat more extensive in urban wards of rural districts than in rural wards). Similarly, if a stricter definition of rural were used, then the levels of disadvantage for rural areas would be somewhat less. These differences are, however, minor compared to the observed degree of variation between rural and urban areas overall.

Related to this, it is important to note that the urban statistics in this report are the averages for the total population classified as living in urban areas rather than (for example) the statistics for inner cities. These differences can be substantial, as illustrated by the comparison of 53% of children living in low income households in Inner London compared to 41% for London as a whole.

#### **SUMMARY**

Most of the indicators in this report reveal significant levels of poverty and social exclusion in rural England.

#### **Rural Low Income Statistics**

18% of the rural population (2.6 million people) live in households with incomes below the government's main threshold of low income.

23% of children (700,000 children) live in households below the low income threshold. 9% of children live in households where no one is in work.

25% of pensioners (600,000 pensioners) live in households below the low income threshold. 10% have no incomes other than state pensions and benefits.

45% of people on low income (1.2 million people) live in households where at least one of the adults is in paid work.

45% of lone parent households are below the low income threshold.

9% of working-age adults are in receipt of either means-tested benefits (5%) or tax credits (4%).

#### **Rural Work Statistics**

3% of those aged 25 to retirement are officially (ILO) unemployed (180,000 people), while 4½% are economically inactive but want paid work (340,000 people).

7½% of 18-24 year-olds (60,000 young adults) are officially (ILO) unemployed.

65% of heads of households in social housing have no paid work (compared to 35% of those in other tenures).

10% of employees without educational qualifications received job-related training over a three-month period (compared to 30% of those with qualifications).

#### **Rural Education Statistics**

23% of 16-year-olds attain no GCSEs below a grade D, while 4% pass no GCSEs at all.

23% of 19-year-olds fail to achieve a basic level qualification (NVQ2 equivalent).

13% of those aged 25 to retirement have no educational qualifications.

#### **Rural Health and Wellbeing Indicators**

1 in 200 babies born to parents with manual occupations die before their first birthday.

Around 100 children suffer accidental deaths each year.

Around 100 young adults commit suicide each year.

6% of young adults report using class A drugs.

#### **Rural Community Statistics**

10% of lone parent households are burgled every year (compared to 2% of households on average).

40% of poor households lack home contents insurance (compared to 20% of households on average).

10% of poor households lack central heating (compared to 7% of households on average).

#### **Overall Pattern**

For each of those indicators where a comparison is possible, the table overleaf summarises:

- How the rural and urban percentages compare.
- How the 'remote rural' and 'accessible rural' percentages compare.

Key points from such comparisons include:

- Overall, there is less poverty and social exclusion in rural authorities than urban authorities: the rural statistic is better than the urban one on 30 of 51 occasions, similar on 18, and worse on 3. The three statistics which are worse in rural authorities are:
  - Indicator 17: proportion of young adults committing suicide.
  - Indicator 31: proportion of older people who receive help from social services to live at home.
  - Indicator 36b: proportion of non-drivers who believe that public transport needs improving.
- Nevertheless, on nearly all of the indicators, there are significant levels of poverty and exclusion in rural authorities, both remote rural and accessible. For example the share of people living in low income households is 18% in rural England compared to 24% in urban areas three-quarters the level.
- For some indicators, levels of disadvantage are significantly less in rural than urban areas. Examples include receipt of benefits, workless households, lack of bank accounts, burglaries, dissatisfaction with the local area and homelessness.
- Over many of the indicators, 'remote rural' areas are noticeably more disadvantaged than 'accessible rural' areas: the 'remote rural' statistic is worse than the 'accessible rural' one on 20 of 36 occasions, similar on 22 and better on 5 (with 4 for which remote/accessible comparisons are not possible). More specifically:
  - 'Remote rural' areas are worse than, or similar to, 'accessible rural' authorities for all of the income, work, health and housing indicators.
  - 'Remote rural' areas are better than, or similar to, 'accessible rural' authorities for all the crime-related indicators and most of the education indicators.

# A. Introduction and Summary

#### Comparison Of Indicators Between 'Remote rural', 'Accessible rural' and Urban Areas

Chapter	Subject	Indicator	Subject	Urban Or Rural	Remote Or Accessible
				Worse?	Worse?
Income	Income	1	Numbers in low income	Urban	Remote
		2	Risk of low income by economic status	Similar	Similar
		3	Risk of low income by family type	Urban	Remote
		4	Levels of low income	Similar	Similar
		5	Persistent low income	Similar	Remote
	Benefits	6	In receipt of means-tested benefits	Urban	Remote
		7	Long-term recipients of benefits	Urban	Remote
Children	Economic	8	In low income households	Urban	Remote
	circumstances	9	Risk of low income by economic status and family type	Similar	Similar
		10	In workless households	Urban	Remote
	Health	11a	Infant mortality	Urban	Similar
		11b	Accidental deaths	Similar	Remote
	Education	12a	Low attainment at school (16-year-olds)	Urban	Similar
		12b	Low attainment at school (11-year-olds)	Similar	Similar
		13a	Exclusions from school	Urban	Accessible
		13b	Truancy	Urban	Accessible
		14	Statutory care-leavers with no qualifications	Urban	Accessible
	Social cohesion	15	Children 'at risk'	Similar	Remote
Young Adults	Work	16	Unemployment	Urban	Similar
	Health	17	Suicides	Rural	Remote
		18	Drug misuse	Urban	N/a
	Education	19	Without a basic qualification	Urban	Remote
	Social cohesion	20	Pregnancies under-18	Urban	Similar
Working Age Adults	Economic circumstances	21	In low income households	Urban	Remote
	Work	22	Wanting paid work	Urban	Remote
		23	Disadvantaged groups	Urban	Remote
		24	Long-term workless households	Urban	Remote
		25a	Insecure at work	Similar	Remote
		25b	Without access to training	Similar	Similar
	Education	26	Without educational qualifications	Urban	Similar
	Health	27	Premature death	Urban	Remote
Older People	Economic	28	In low income households	Similar	Similar
	circumstances	29a	With no private income	Urban	Similar
		29b	Working age contributions to pensions	Similar	Similar
	Health	30	Excess winter deaths	Similar	Similar
	Services	31	Help from social services to live at home	Rural	Similar
		32	Without a telephone	Similar	N/a
	Crime	33	Fear of crime	Urban	Similar
Communities	Social cohesion	34	Non-participation	Similar	Accessible
		35a	Polarisation by housing tenure (work)	Similar	Similar
		35b	Polarisation by housing tenure (income)	Similar	Similar
		36a	Spending on travel	Similar	N/a
		36b	Dissatisfaction with public transport	Rural	Remote
		37a	Without a bank account	Urban	Similar
	0.1	37b	Without household insurance	Urban	Similar
	Crime	38	Burglary and violent crime	Urban	N/a
		39a	Dissatisfaction with the local area	Urban	Accessible
		39b	Fear of crime	Urban	Similar
	Housing	40	Without central heating	Urban	Remote
		41	Households in temporary accommodation	Urban	Similar
		42	Vulnerable mortgage holders	Similar	Remote

#### **B. ANALYSIS OF LOW INCOME AND WORK**

The latest figures on low income are for the 2000/01. They are published in the Department of Work and Pension's *Households Below Average Income* (April 2002). The source of the data is the Family Resources Survey 2000/01.

The latest figures on work are for Spring 2002 and the data source is the Labour Force Survey, published by the Office of National Statistics.

The latest figures on benefits and tax credits are for 2002 and the data sources are the Client Group Analysis published by the Department of Work and Pensions and the Geographical Analyses published by the Inland Revenue.

Except where stated otherwise, the data has been analysed using a lower *tier local authority* (district) classification of rural and urban.

#### NUMBERS ON LOW INCOME

In 2000/01, there were 2.6 million people in rural districts living in households with incomes below the most commonly used threshold of low income (60% of median British income after deducting tax, national insurance and housing costs<sup>1</sup>). This is just under a fifth of the rural population. It represents a quarter of all those in England on low incomes. [Indicator 1]

Included in this group were 700,000 children (a quarter of all children in rural districts) and 600,000 pensioners (a quarter of all pensioners in rural districts). Children and pensioners are both more likely to be living in low income households than working age adults. [Indicators 8 and 28]

#### **Analysis By Economic Status**

The number on low income in the rural population are determined by two factors:

- The *risk* of low income for particular groups of the population.
- The *size* of these population groups.

The table below breaks down the population in rural districts into groups, based on the economic status of households. It indicates the risk of low income and the size of the population for different broken down by economic status.

6

<sup>&</sup>lt;sup>1</sup> All data on incomes has been adjusted to take account of the different spending requirements of families of different sizes. This means that the low income threshold varies in cash terms for different family types. In 2000/01, the low income threshold (60% of median British income) was equivalent to a weekly income, after tax, national insurance and housing costs, of £93 for a single adult, £153 for a couple without children and £230 for a couple with two children, aged 8 and 10.

#### **Economic Status of Rural Households**

Types of Household	Risk of low income for the group	% of the population in the group	% of the total number on low income who are in the group
Without work, seeking work (unemployed)	High risk (72%)	2%	7%
Without work, not seeking work	High risk (58%)	6%	20%
Over 60s	Medium risk (28%)	18%	27%
Self-employed	Medium risk (24%)	11%	15%
1 or 2 part-time workers	Medium risk (21%)	8%	10%
1 full-time worker, one workless	Medium risk (18%)	12%	12%
Other households with a full-time worker	Low risk (4%)	42%	9%

Two thirds of workless households were on low income, compared to one twenty-fifth of households with all adults in full-time work and one fifth of households with no full-time workers but one or more part-time workers. [Indicator 2a]

Although workless households had a high risk of low income, the number of such households is much less than the number of working households, and – at 1.2 million – there were actually almost twice as many people from working households on low income than from workless households. Similarly, two-thirds of children in low income households have at least one of their parents in paid work. [Indicators 2b, 8a and 10a]

No data is available to analyse the prevalence or nature of low pay in rural areas. Data on other disadvantages at work suggests that employees without educational qualifications are much less likely to receive any job-related training than those with qualifications and that many of those becoming unemployed were previously unemployed less than six months previously. [Indicator 25]

Only a quarter of people in low income workless households had one or more adults who were officially (ILO) unemployed, with three quarters being in households where the adults were economically inactive (e.g. lone parents, sick and disabled, carers or early retired). [Indicator 2b]

A large number of people who are economically inactive want paid work. Such people now substantially out-number those who are officially unemployed (ILO definition). [Indicator 22a]

Among the officially unemployed, the unemployment rates for 18-24 year-olds is around three times that for older workers. [Indicator 16a]

#### **Analysis By Family Type**

The table below summarises the risk of low income and size of the population broken down by family type (for working age households only).

Family Characteristics of Rural Households (Working Age Households only)

Types of Household	Risk of low income for the group	% of the population in the group	% of the total number on low income who are in the group
Lone parent	High risk (46%)	6%	20%
Couple with children	Medium risk (17%)	37%	45%
Without children	Low risk (13%)	39%	36%

Nearly half of all lone parent households were on low income, compared to a sixth of couples with children and an eighth of working age adults without children. This higher risk of lone parent households being on low income is mainly due to relatively low employment rates amongst lone parents - two-fifths are not in paid work compared to one fifth for working age adults in total. [Indicators 3a, 9a and 23a].

Although lone parent households had a high risk of low income, they are relatively few in number, and thus consist of 'only' a fifth of those on low incomes in working age households. A third of poor rural children live with lone parents. [Indicators 3b and 9b].

#### **DEPTH AND PERSISTENCY OF LOW INCOME**

The number of people below any particular low income threshold is not the only thing that matters in assessing poverty. What also matters is how far they are below that threshold and how long they are on low income.

Of the 2.6 million people living in households below 60% of median income in 2000/01, around 1 million had an income of less than two-thirds of the threshold. [Indicator 1a].

There are, however, major differences between different economic groups. For example, around 800,000 (two-fifths) of children and working age adults in low income households were more than £50 per week short of the threshold, compared to 150,000 (one-fifth) of people aged over 60. In other words, most people in rural districts in very low income households are children and working-age adults rather than pensioners. [Indicator 4b]

7% of working age households have been workless for three years or more. An analysis of data from 1997 to 1999, suggests that more than half of households on low income in 1997 remained on low income throughout 1998 and 1999. [Indicators 5b and 24]

# COMPARISONS BETWEEN 'REMOTE RURAL', 'ACCESSIBLE RURAL' AND URBAN ENGLAND

Low income households are not evenly distributed between 'accessible' and 'remote' rural districts. In 2000/01, 21% of people in remote rural districts and 17% of people in accessible rural districts were living in households below the low income threshold. These proportions are somewhat lower than the 24% in urban districts. [Indicator 1a]

The differences between rural and urban districts were greater for children: 26% in low income households in remote rural districts and 22% in accessible rural districts compared to 33% in urban districts. [Indicator 8a]

But there are no such differences for pensioners: around 25% of pensioners were below the low income threshold in both rural and urban districts. [Indicator 28a]

Whilst low income is somewhat less *extensive* in rural districts than in urban districts, it is no less *intense* for those whom it affects: in remote rural accessible rural and urban districts, around a third of the people on low income had an income of less than two thirds of the low income threshold. [Indicator 1a]

#### **Analysis By Economic Status**

The table below summarises how the risks of low income and the size of the populations vary between rural and urban broken down by economic status.

**Economic Characteristics: Rural and Urban Groups Compared** 

Types of Household	Risk of low income	•	
		urban risk	urban size
Without work, seeking work (unemployed)	High risk	Slightly lower	Smaller
Without work, not seeking work	High risk	Slightly lower	Smaller
Over 60s	Medium risk	Similar	Similar
Self-employed	Medium risk	Similar	Larger
1 or 2 part-time workers	Medium risk	Lower	Similar
1 full-time worker, one workless	Medium risk	Similar	Similar
Households with full-time work	Low risk	Similar	Larger

The lower proportion of the population on low income in rural districts compared to urban districts is mostly due to the relatively small number of workless households rather than because of differences between the risks of low income for different economic groups. So, for example, 'only' a quarter of those in low income in rural districts were from workless households compared to two-fifths in urban districts. Putting this statistic another way, 'only' 5% of the population live in low income workless families in rural districts compared to 10% in urban. [Indicator 2]

An analysis of benefits data supports this conclusion: whereas the proportion of working age adults in receipt of in-work tax credits is similar between rural and urban districts, the proportion in receipt of out-of-work benefits is much lower. [Indicators 6 and 7]

#### **Analysis By Family Type**

The table below summarises, for groups based on family characteristics, how the risk of low income and the size of each group varies between rural and urban areas (for working age households only). [Indicator 3]

Family Characteristics (Working Age Households only)

Types of Household	Risk of low income	Rural risk compared to urban risk	Rural size compared to urban size
Lone parents	High risk	Lower	Smaller
Couple with children	Medium risk	Lower	Slightly larger
Without children	Low risk	Lower	Similar

The lower risk of low income in rural areas for all family types reflects the lower number of workless households of all family types, as discussed above.

In addition, there are many fewer lone parent households (a high risk group) in rural areas and this is one of the reasons why the proportion of children in low income households is significantly lower in rural districts than in urban districts. [Indicators 8 and 9]

#### **CHANGES IN THE LAST FEW YEARS**

Between 1996/97 and 2000/01, the number of people on low income in rural areas fell by around 200,000 – or 7% – from 2.8 million to 2.6 million. This was despite an apparent increase in the population in rural districts and thus the percentage fall was somewhat greater, from 21% of the population in 1996/97 to 18% in 2000/01.

The number of children living in households below the low income threshold fell by almost 100,000, from 800,000 to 700,000. Most of this fall has happened since 1998/99 (the baseline date for the government's target to reduce the numbers of children in low income households by a quarter by 2004/05).

Our analysis suggests that the majority of the fall was due to a decrease in the number of workless households (a high risk group) during the period and a roughly corresponding increase in the number of households with all adults in full-time work (a low risk group). The only economic group where the risk of low income materially lessened was households with part-time workers only (a relatively small group).

#### **CONCENTRATIONS OF LOW INCOME HOUSEHOLDS**

Ward level data for 1999 makes it possible to look at the geographical distribution of benefit claimants within rural areas.<sup>2</sup> In total, 10% of the population in rural wards are recipients or dependents of recipients of the following three benefits: income support, income-based JSA and Family Credit.<sup>3</sup> Many of these recipients are concentrated into a relatively small number of wards: a quarter are located in a tenth of the wards and a half are located in a quarter of the wards. They are also concentrated in relatively accessible areas: almost half are in the most accessible quarter of rural wards.<sup>4</sup> This suggests that concentrations of low income tend to be found in and around rural towns, rather than in the countryside.

The table below places these statistics in an England-wide context. It suggests two things. First, relative to the country as a whole, most rural communities are not characterised by high concentrations of low income: only a tenth of the population of rural wards - and a fifth of rural benefit recipients - live in the quarter of English wards with the highest numbers of benefit recipients. Second, most rural people on low income do not live in wards that would be considered deprived by national standards: four-fifths of rural benefit recipients - one million people – live in wards that do not have high levels of benefit recipiency.

English Wards Categorised into Four Quarters by Levels of Benefit Recipiency

_	Highest level of benefit recipiency (19%-59% in receipt of benefits)	2 <sup>nd</sup> Quarter (11% to 19% in receipt)	3 <sup>rd</sup> Quarter (7%-11% in receipt)	Lowest level of benefit recipiency (1%-11% in receipt)
Share of total rural population	10%	25%	32%	33%
Share of rural benefit recipients and dependents	22%	34%	27%	16%

<sup>&</sup>lt;sup>2</sup> Note that, in the absence of direct low income data at ward level, the Index of Multiple Deprivation uses benefit claimant data as a proxy for low income.

<sup>&</sup>lt;sup>3</sup> This compares with 11% of the population in rural districts. The difference caused by using the ward-level classification rather than the district-level classification is therefore small. For further details see Appendix 3.

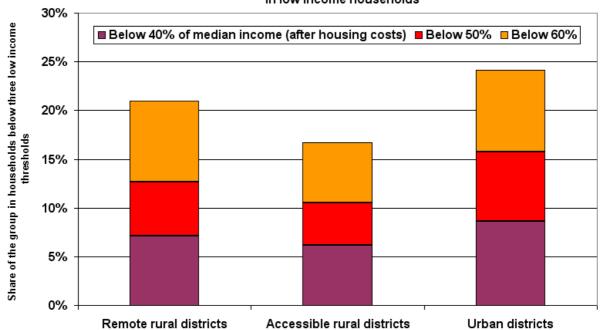
<sup>&</sup>lt;sup>4</sup> Rural wards were divided into four quarters, according to their accessibility to services (using a measure developed by Oxford University for the Index of Multiple Deprivation, 2000).

# C. INCOME (ALL AGE GROUPS)

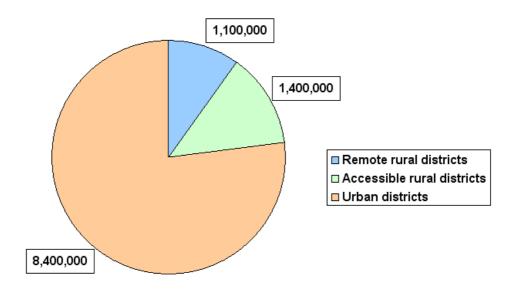
Subject Area	Indicator
	1 Numbers in low income
	2 Risk of low income by economic status
Income	3 Risk of low income by family type
	4 Levels of low income
	5 Persistent low income
Donofito	6 In receipt of means-tested benefits
Benefits	7 Long-term recipients of benefits

# 1. INDIVIDUALS WITH LOW INCOME

21% of people in remote rural districts, and 17% in accessible rural districts, live in low income households



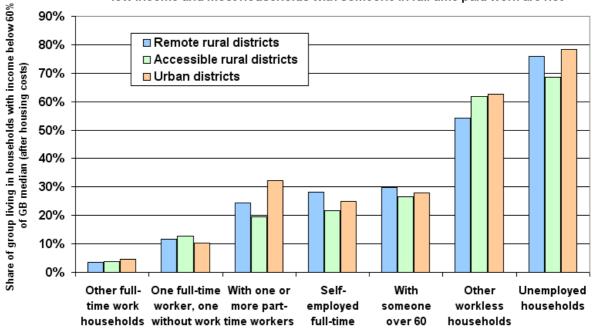
Two and a half million of the people in low income households - close to a quarter of the total - live in rural districts



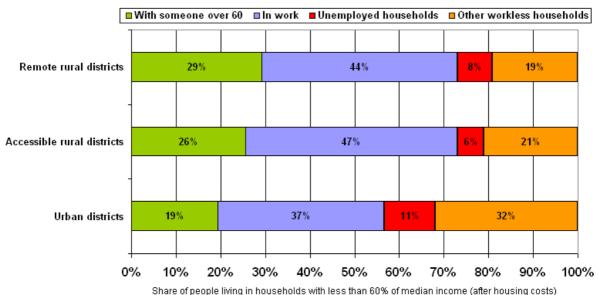
The indicator	The first graph shows the number of people in households with low incomes in remote rural, accessible rural and urban districts. Three low income thresholds are presented to show the extent and intensity of low income. These are 60% of GB median income, 50% of GB median income and 40% of GB median income. Income is net disposable household income, after housing costs, adjusted for the size of the household, measured in 2000/2001 prices.						
	The pie chart shows th rural, accessible rural a			with incomes	below 60%	of median be	tween remote
MPSE reference	Indicators 2 and 3						
OFA reference	N/a						
Level of the data	Lower-tier local authori	ties					
Source	Households Below Ave	erage Incon	ne 2000/01 (F	amily Resou	ırces Surve	y 2000/01), D	WP, 2002
Data							
						come threshold	
		Below 60 <sup>o</sup>	% median	Below 50°		Below 40°	
	Remote rural	1.1 m	21%	0.7 m	13%	0.4 m	7%
	Accessible rural	1.4 m	17%	0.9 m	11%	0.5 m	6%
	Rural (combined)	2.6 m	18%	1.6 m	11%	0.9 m	7%
	Urban	8.4 m	24%	5.5 m	16%	3.0 m	9%
Ratios							
(Urban = 10)						come threshold	ls
		Below 6	60% median		% median		nedian
	Remote rural		9	8		8	
	Accessible rural		7	7		7	
Denominator	48.9 million people (5.3	3 million rer	mote rural; 8.	7 million acc	essible rura	l; 34.9 million	urban)
Sample size	23,847 family units (2,7						
Adequacy	High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping rough or in bed and breakfast accommodation.						
Key points	21% of people in remote rural districts, and 17% in accessible rural districts, live in low income households. These figures compare to 24% in urban districts.				w income		
	Two and a half million of the people in low income households - close to a quarter of all those living in low income households - live in rural districts.				all those living		
	Although the extent of low income is somewhat less in rural districts than in urban districts, the intensity of low income for those below the threshold is not – in all of remote rural, accessible rural and urban districts, similar proportions of those below the 60% threshold are also below the 50% and 40% thresholds.						

## 2. RISK OF LOW INCOME BY ECONOMIC STATUS

In both rural and urban districts, most households with no one in paid work are in low income and most households with someone in full-time paid work are not



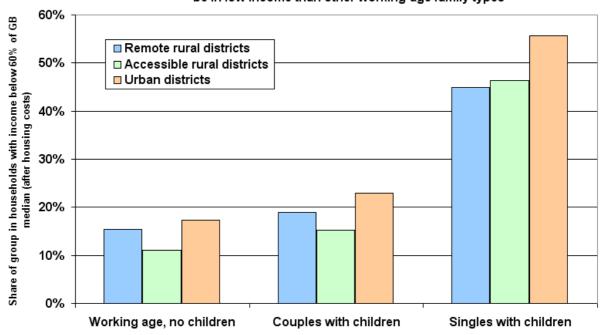
In rural districts, three quarters of people with low incomes live in households where someone either works or is of pensionable age. Only a quarter live in workless households.



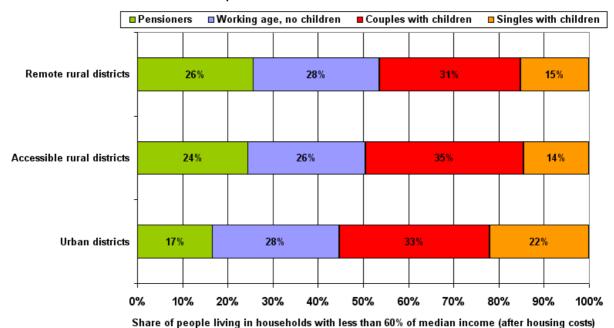
The indicator	The first chart shows the risk of living below the main low income threshold for households in seven different economic circumstances.			
	The second chart divides the total number of households with low income into four different economic categories (combining the four 'working household' groups).			
	The low income threshold is 60% of GB median income. Income is net disposable household			
	income, after housing costs, adjusted for the size of the household, measured at 2000/2001 prices.			
MPSE reference	Indicator 2			
OFA reference	N/a			
Level of the data	Lower-tier local authorities			
Source	Households Below Average Income 2000/01 (Family Resources Survey 2000/01), DWP, 2002			
Data				
	Numbers with low incomes living in four types of household			
	(and proportion of the total number with low incomes in each area)			
	0ver 60+ In work Unemployed Other			
	Remote rural   330,000   29%   490,000   44%   90,000   8%   210,000   19%   Accessible rural   370,000   26%   690,000   47%   80,000   6%   300,000   21%			
	Rural (combined) 700,000 27% 1,180,000 46% 170,000 7% 520,000 20% Urban 1,630,000 19% 3,140,000 37% 960,000 11% 2,690,000 32%			
	Olban			
Ratios	n/a			
Denominator	First graph: 48.9 million people (5.3 million remote rural; 8.7 million accessible rural; 34.9 million urban)  Second graph: 10.2 million people (1.1 million remote rural; 1.4 million accessible rural; 8.4 million urban)			
Sample size	First graph: 23,847 family units (2,719 remote rural; 4,302 accessible rural; 16,826 urban) Second graph: 5,374 family units (599 remote rural; 763 accessible rural; 4012 urban)			
Adequacy	High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping rough or in bed and breakfast accommodation.			
Key points	First graph (risk)			
	In both rural and urban districts, most households (around two-thirds) with no one in paid work are in low income and most households (around 90%) with someone in full-time paid work are not.			
	The pattern of risk for different economic groups are similar in rural and urban districts.			
	Households with full-time workers are at low risk of low income, those with part-time work, self- employment and older people are at medium risk, while those in working age households without work are at high risk of low income.			
	Second graph (proportions)			
	In rural districts, three quarters of people with low incomes live in households where someone either works full-time or is of pensionable age. Only a quarter live in workless households.			
	These proportions are rather different from those in urban districts. In particular, a third of people on low incomes in urban districts live in workless households.			

## 3. RISK OF LOW INCOME BY FAMILY TYPE

In both rural and urban districts, lone parent households are much more likely to be in low income than other working-age family types



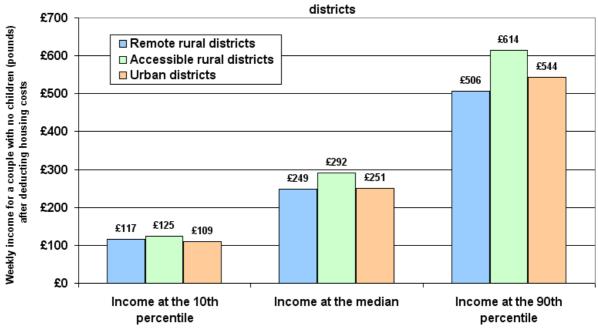
As a proportion of those in low income, there are fewer lone parent households and more pensioners in rural districts than in urban districts



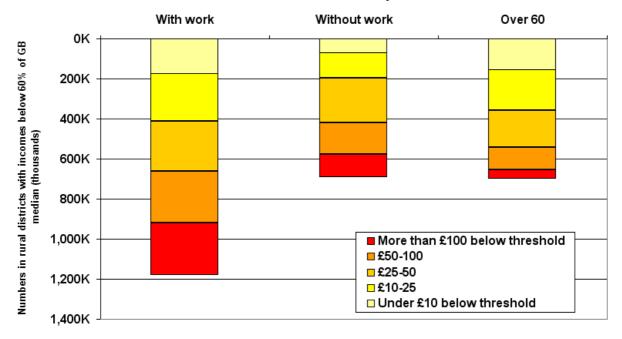
The indicator	The first chart shows the risk of people living below the main low income threshold who are in working age households with three different family circumstances: households without children; couples with children; lone parents with children.						
	The second chart shows of family (the three group			seholds between four types			
			n income. Income is net of ze of the household, meas	lisposable household sured at 2000/2001 prices.			
MPSE reference	Indicator 3						
OFA reference	N/a						
Level of the data	Lower-tier local authoritie						
Source	Households Below Avera	age Income 2000/01 (I	Family Resources Survey	2000/01), DWP, 2002			
Data							
	10/		working age households,				
			Couples with children	Singles with children			
	Remote rural Accessible rural	310,000	350,000	170,000			
		380,000 690,000	510,000 <i>860,000</i>	210,000 380,000			
	Rural (combined) Urban	2,370,000	2,790,000	1,850,000			
	Ulbali	2,370,000	2,790,000	1,030,000			
Ratios	n/a						
(Urban = 10)							
Denominator	First graph: 48.9 million	people (5.3 million rem	note rural; 8.7 million acces	ssible rural; 34.9 million			
	urban)						
		on people (1.1 million	remote rural; 1.4 million ad	ccessible rural; 8.4 million			
C 1	urban)	vunita /2 710 ramata	rurali 4 200 aaaaaibla rur	al. 16 006 urban)			
Sample size	First graph: 23,847 family units (2,719 remote rural; 4,302 accessible rural; 16,826 urban) Second graph: 5,374 family units (599 remote rural; 763 accessible rural; 4012 urban)						
Adequacy	High. The Family Resources Survey is a well established annual government survey, designed to						
nacquacy	be representative of the population as a whole. Note, however, that it only covers people living in						
				s nursing homes), sleeping			
	rough or in bed and breakfast accommodation.						
Key points	In both rural and urban districts, lone parent households are much more likely to be in low income than other working-age family types.						
	Almost half of lone parer	it households in rural o	districts are on low income	).			
	to 22% in urban districts.	Around 15% of people with low incomes in rural districts live in lone parent households, compared to 22% in urban districts. In contrast, around 25% of people with low income in rural districts are pensioners, compared to 17% in urban districts.					

#### 4. LEVELS OF LOW INCOME

Throughout the income distribution, households in 'accessible rural' districts on average have slightly higher incomes than those in either 'remote rural' or urban



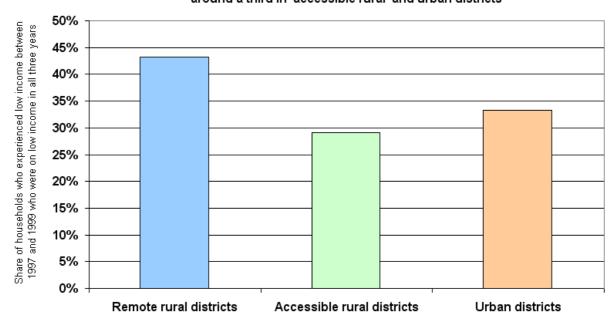
Half a million people in working families in rural districts have weekly incomes which £50 or more below the most commonly used low income threshold

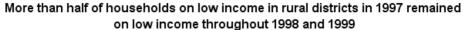


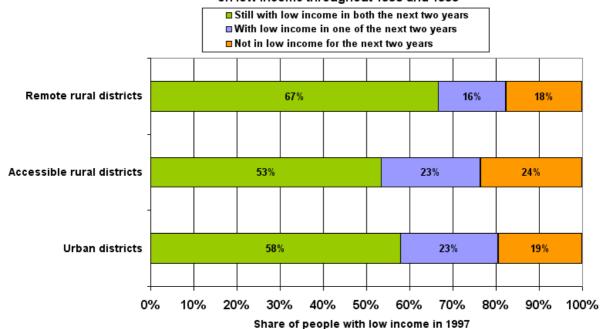
The indicator	The first graph shows the income of individuals at three points in the income distribution in remote rural, accessible rural and urban districts. The thresholds are: low income – 10 <sup>th</sup> percentile (i.e. 10% of the population in each area received a lower income); mid income – 50 <sup>th</sup> percentile (i.e. the median income for the area); high income – 90 <sup>th</sup> percentile (i.e. 10% of the population in the area received a higher income).  The second graph shows the numbers below the main low income threshold (60% of British median) divided into groups according to their economic status and the amount in pounds their income is below the threshold.  Income is weekly disposable household income, after housing costs, adjusted for the size of the							
	household, measured family sizes are compa housing costs, of £93 with two children, age	arable. The l for a single a	ow income thre	shold is a net week	ly disposabl	le income, after		
MPSE reference	Indicator 1							
OFA reference	N/a							
Level of the data	Lower-tier local author							
Source	Households Below Av	erage Incom	e 2000/01 (Fam	ily Resources Surv	ey 2000/01)	, DWP, 2002		
Data								
		400		Income for the				
	<b>D</b> ( )		ercentile	50 <sup>th</sup> percentile	90	th percentile		
	Remote rural		2117 2125	£249 £292		£506 £614		
	Accessible rural		: 125 :122	£292 £281		£580		
	Rural (combine	)	E122 E109	£201 £251		£544		
	Urban	2	2109	1,201		1044		
	In	dividuals in r	ural districts wit	h low income, by e	conomic stat	tus and distance		
	""			edian income thres				
	<	£10 below	£10-25	£25-50	£50-100	>£100 below		
		threshold				threshold		
	With work	172,000	239,000	251,000	258,000	260,000		
	Without work	69,000	127,000	225,000	157,000	114,000		
	Over 60	152,000	206,000	183,000	112,000	45,000		
D. et	N/a							
Ratios	IN/a							
(Urban = 10)	First graph: 48.9 millio	n noonlo (5 î	million romoto	rural: 9.7 million as	oocciblo rur	ral: 34 0 million		
Denominator	urban)	iii people (5.	i illillori remote	rurai, o. <i>t</i> million ac	cessible ful	ai, 54.9 million		
	Second graph: 14.0 m	illion rural po	pulation					
Sample size	23,847 family units (2,			essible rural; 16,82	ີວ urban)			
Adequacy	High. The Family Res	ources Surv	ey is a well esta	blished annual gov	ernment sur	vey, designed to		
1 ,	be representative of the							
	private households and excludes those in residential institutions (such as nursing homes), sleeping							
***	rough or in bed and br			1 9.1	. ( . (	F P. L.O.		
Key points	Throughout the incom higher incomes than the	nose in eithe	remote rural o	or urban districts.				
	Overall income inequal bottom incomes; in ac					imes greater than		
	Half a million people in commonly used low in below the low income	come thresh						
	Very few pensioners in	n rural distric	s live on incom	es £50 or more bel	ow the low i	ncome threshold.		

## 5. PERSISTENCE OF LOW INCOME

In 'remote rural' districts, two-fifths of households who experienced low income between 1997 and 1999 were on low income in all three years, compared to around a third in 'accessible rural' and urban districts



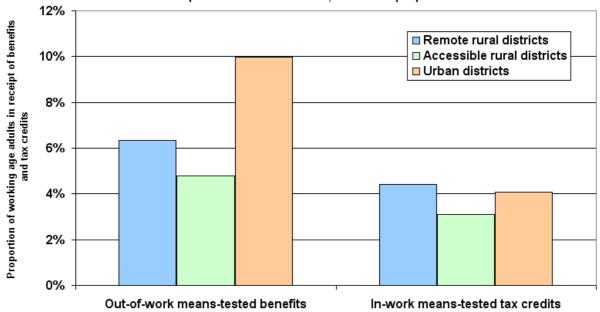




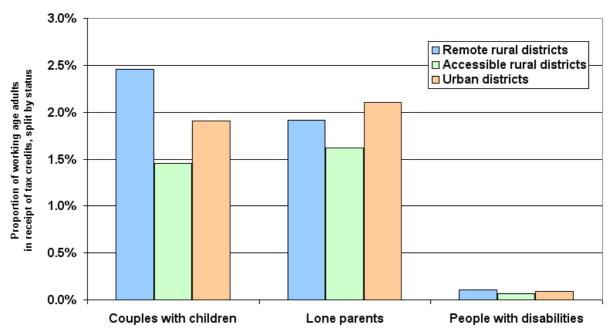
The indicator	The first graph shows, as number who were in pove		eriencing low income betw se years.	veen 1997 and 1999, the			
	The second graph indicates the experience of people who were on a low income in 1997 in the two subsequent years. The population is divided into three groups: those who remained in poverty in both the following years; those who were in poverty in just one of the following years; and those who were without a low income in both the following years.						
	household. People have I	low income in a giver Note that this is a sim	ng costs, deflated and equ n year if they are in the bot illar but not identical thresh	tom fifth of the income			
MPSE reference	Indicator 6						
OFA reference	N/a						
Level of the data	Lower-tier local authorities	<u> </u>					
Source			nstitute for Social and Economics				
Data							
	Share of those experiencing poverty between						
	1997-1999 in poverty all three years						
	Remote rural 43%						
	Accessible rural		29%				
	Rural (combined	)	36%				
	Urban		33%				
	Still with low income in With low income in one Not in low income for both the next two of the next two years the next two years						
	Urban	years 58%	23%	19%			
	Accessible rural	53%	23%	24%			
	Remote rural	67%	16%	18%			
Ratios		Chara of these av	norianaina navarty hatyoa				
(Urban = 10)	Share of those experiencing poverty between 1997-1999 in poverty all three years						
	Remote rural	1997-1999 111	13				
	Accessible rural		9				
Denominator	See sample size (unweighted calculations)						
Sample size	6,241 interview responder	nts (723 remote rural	; 1,125 accessible rural; 4,	392 urban)			
Adequacy	Medium. The British Household Panel Survey is a much smaller survey than the Family Resource Survey and suffers a loss of participants over time. These numbers are based on an annual snapshot of income, rather than a continuous record over time.						
Key points	In 'remote rural' districts, two-fifths of households who experienced low income between 1997 and 1999 were on low income in all three years, compared to around a third in 'accessible rural' and urban districts.						
	More than half of househor throughout 1998 and 1999		rural districts in 1997 rem	ained on low income			

# 6. IN RECEIPT OF MEANS-TESTED BENEFITS

The proportion of working age adults in receipt of *out-of-work* benefits is lower in rural districts than in urban districts. But this in not the case for those in receipt of *in-work* tax credits, where the proportions are similar.



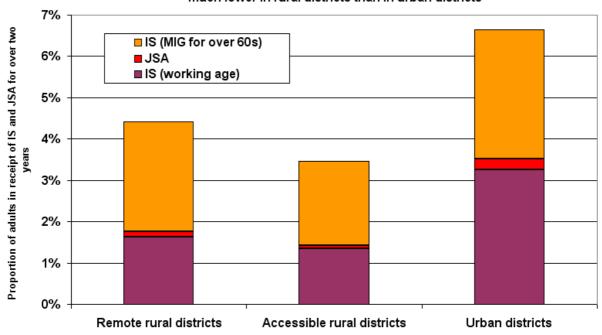
The proportion of couples with children in receipt of tax credits is higher in 'remote rural' districts than in either 'accessible rural' or urban districts



The indicator	The first graph shows the proportion of working age adults who are receiving one of the main out-of-work means-tested benefits - Income Support, Job Seekers Allowance (Income Based) – or one of the in-work tax credits - Working Families Tax Credit and Disabled Persons Tax Credit. The data is for the number of recipients not the number of people being supported by the benefit. Rather than being a straightforward measure of low income, this indicator is a measure of the penetration of government initiatives to tackle low income. Variations may be caused by underlying differences in the numbers with low income or by factors such as take-up and the rules on eligibility.							
	The second graph show eligible claimant groups parents with disabilities	s – couples w	ith childrer					
MPSE reference	Indicator 4							
OFA reference	N/a							
Level of the data	Lower-tier local authori	ties						
Source	Client Group Analysis, Geographical Analyses							
Data			01					
		0 1 6 1		re of working-a			1.6	
	<b>.</b>			sted benefits	-		ed tax credits	
	Remote rural	190,00		6.3%	130,		4.4%	
	Accessible rural	230,00		4.8%	150,		3.1%	
	Rural (combined)	410,000		5.4%	280,		3.6%	
	Urban	2,000,000		10.0%	820,	000	4.1%	
		Share of w	orking-age	adults in each		iving tax cre	dits, in the	
		Couples wit	h children	Lone pa		People with	h disabilities*	
	Remote rural	72,000	2.5%	56,000	1.9%	3,000	0.1%	
	Accessible rural	69,000	1.5%	77,000	1.6%	3,000	0.1%	
	Rural (combined)		1.8%	133,000	1.7%	6,000	0.1%	
	Urban	382,000	1.9%	423,000	2.1%	19,000	0.1%	
	* Parents with disabilitie							
Ratios				•				
(Urban = 10)		t-of-work		In-work mean				
		ans-tested enefits	Total	Couples wi children	th Lone p		ople with sabilities	
	Remote rural	6	11	13	ç		11	
	Accessible rural	5	8	8	3	3	8	
Denominator	27.7 million working age adults (2.9 million remote rural; 4.7 million accessible rural; 20.1 million urban)  Note: denominators and numerators are from separate sources and are for different years.							
Sample size	Administrative data with							
Adequacy		estimates ba	sed on the	1991 census,	and are fo	r 2000 not 2	002.	
Key points	in urban districts. But t	The denominators are estimates based on the 1991 census, and are for 2000 not 2002.  The proportion of working age adults in receipt of out-of-work benefits is lower in rural districts than in urban districts. But this in not the case for those in receipt of in-work tax credits, where the proportions are similar.						
	The relatively lower lev level of workless house			receipt in rura	l districts f	its with the r	elatively lower	
	The proportion of couples with children in receipt of tax credits is higher in 'remote rural' districts than in either 'accessible rural' or urban districts.						ural' districts	

# 7. LONG-TERM RECIPIENTS OF BENEFITS

The proportion of working-age adults in long-term recipient of Income Support is much lower in rural districts than in urban districts



The indicator	The graph shows the proportion of adults who have been receiving Income Support or Job Seekers Allowance for two or more years. Income Support claimants are divided into people over 60 (i.e. recipients of Minimum Income Guarantee) and working adults. The data is for the number of recipients not the number of people being supported by the benefit. The working age data is for November 2001 and the pensionable age data for February 2002.						
	Variations may be caused factors such as take-up a				nbers eligib	ole for such ber	nefits or by
MPSE reference	Indicator 5						
OFA reference	Indicator 21						
Level of the data	Lower-tier local authoritie	S					
Source	Client Group Analysis, DV	VP, 2002; N	lid-year Po	pulation Estima	ates 2000,	ONS, 2002	
Data	Numbers in long-term receipt of means-tested benefits (and as share of all adults in each area)						
		JS		IS (worki		IS (MIG	,
	Remote rural	5,500	0.1%	68,100	1.6%	112,000	2.7%
	Accessible rural	4,800	0.1%	87,400		131,000	2.0%
	Rural (combined)	10,400	0.1%	155,500	1.5%	243,000	2.3%
	Urban	67,300	0.3%	851,500	3.3%	819,000	3.1%
Ratios							
(Urban = 10)		JSA		IS (working-a	age)	IS (MIG for 6	i()+)
	Remote rural	5		5		9	
	Accessible rural	6		4		3	
Denominator	36.8 million adults (4.2 million remote rural; 6.4 million accessible rural; 26.1 million urban)  Note: denominators and numerators are from separate sources and are for different years.						
Sample size	Administrative data with 1	00% sample	e of recipie	nts			
Adequacy	Medium. The numerator data is very reliable, providing an accurate count on those on benefits.  The denominators are estimates based on the 1991 census, and are for 2000 not 2002.						
Key points	The proportion of working-age adults in long-term recipient of Income Support is much lower in rural districts than in urban districts.						
	The proportion of pension Guarantee) is somewhat					e. the Minimum	Income

#### **SUMMARY OF KEY POINTS**

#### Individuals with low income

21% of people in remote rural districts, and 17% in accessible rural districts, live in low income households. These figures compare to 24% in urban districts.

Two and a half million of the people in low income households- close to a quarter of all those living in low income households - live in rural districts.

#### Risk of low income by economic status

In both rural and urban districts, most households with no one in paid work are in low income and most households with someone in full-time paid work are not.

In rural districts, three quarters of people with low incomes live in households where someone either works full-time or is of pensionable age. Only a quarter live in workless households.

#### Risk of low income by family type

In both rural and urban districts, lone parent households are much more likely to be in low income than other working-age family types.

As a proportion of those in low income, there are fewer lone parent households and more pensioners in rural districts than in urban districts.

#### Levels of low income

Throughout the income distribution, households in 'accessible rural' districts o average have slightly higher incomes than those in either 'remote rural' or urban districts.

Half a million people in working families in rural districts have incomes £50 or more below the most commonly used low income threshold.

#### Persistent low income

In 'remote rural' districts, two-fifths of households who experienced low income between 1997 and 1999 were on low income in all three years, compared to around a third in 'accessible rural' and urban districts.

More than half of households on low income in rural districts in 1997 remained on low income throughout 1998 and 1999.

#### In receipt of means-tested benefits

The proportion of working age adults in receipt of out-of-work benefits is lower in rural districts than in urban districts. But this in not the case for those in receipt of in-work tax credits, where the proportions are similar.

The proportion of couples with children in receipt of tax credits is higher in 'remote rural' districts than in either 'accessible rural' or urban districts.

#### Long-term recipients of benefits

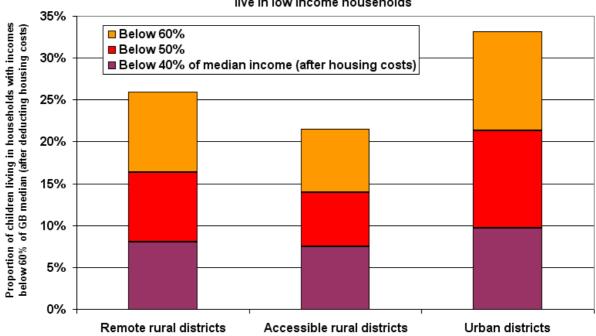
The proportion of working-age adults in long-term recipient of Income Support is much lower in rural districts than in urban districts.

# D. CHILDREN

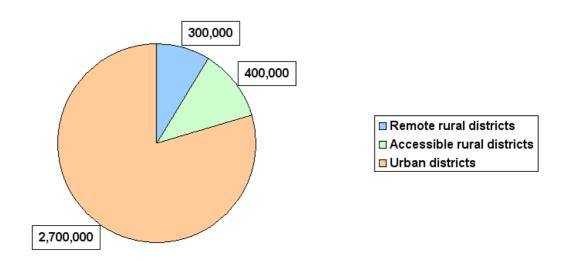
Subject Area		Indicator
	8	In low income households
Economic circumstances	9	Risk of low income by economic status and family type
	10	In workless households
Health	11	Mortality
	12	Low attainment at school
Education	13	School exclusions and truancy
	14	Statutory care-leavers with no qualifications
Social stability	15	Children 'at risk'

# 8. IN LOW INCOME HOUSEHOLDS

26% of children in 'remote rural' districts, and 22% in 'accessible rural' districts, live in low income households



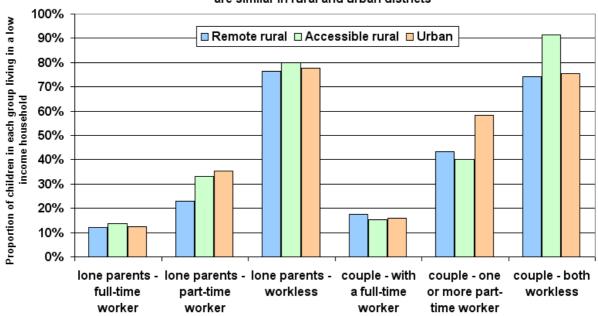
700,000 children in rural districts - a fifth of the total - live in low income households



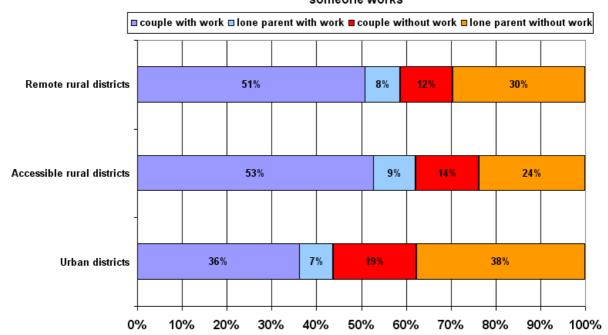
The indicator	The first graph shows the number of children in households with low incomes in remote rural, accessible rural and urban districts. Three low income thresholds are presented to show the extent and intensity of low income. These are 60% of GB median income, 50% of GB median income and 40% of GB median income. Income is net disposable household income, after housing costs, adjusted for the size of the household, measured in 2000/2001 prices.						
	The pie chart shows t between remote rural				s with inco	mes below 609	% of median,
MPSE reference	Indicator 9						
OFA reference	Indicator 2						
Level of the data	Lower tier local autho	rities					
Source	Households Below Av	erage Income	2000/01	(Family Resou	ces Surve	y 2000/01), DV	VP, 2002
Data							
				ouseholds belo			
		Below 60%		Below 50%		Below 40%	
	Remote rural	300,000	26%	190,000	16%	90,000	8%
	Accessible rural	410,000	22%	260,000	14%	140,000	7%
	Rural (combined)		23%	450,000	15%	230,000	8%
	Urban	2,700,000	33%	1,730,000	21%	790,000	10%
Ratios							
(Urban = 10)		Individ	duals in ho	useholds belov			
		Below 60%	median	Below 50% m	nedian l	Below 40% me	dian
	Remote rural	8		8		8	
	Accessible rural	6		7		8	
Denominator	12.8 million children (1.1 million remote rura	al; 1.9 million	accessible	e rural; 8.1 millio	on urban)		
Sample size	6,483 family units (69					an)	
Adequacy	,						, designed to
	High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping rough or in bed and breakfast accommodation.						
Key points	26% of children in ren households. These fi	note rural dist	ricts, and	22% in accessit		stricts, live in lo	ow income
	700,000 children in ru	ral districts –	a fifth of th	ne total - live in	low incom	e households.	
	Children in rural districts.	cts are less lik	ely to be l	iving in low inco	ome house	eholds than chi	ldren in urban
	Children in rural districts. But the diffe					seholds than ac	dults in rural

# 9. RISK OF LOW INCOME BY ECONOMIC STATUS AND FAMILY TYPE

The risk of children being in low income households is affected mainly by economic circumstances; within each economic group, the average levels of risk are similar in rural and urban districts



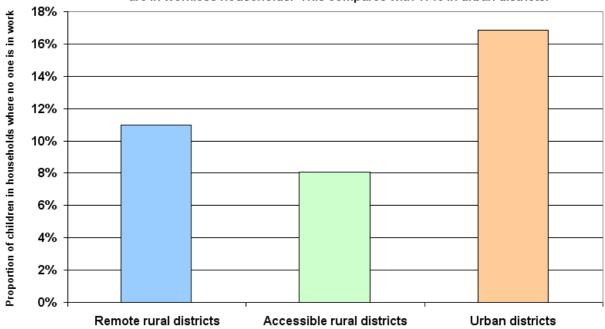
In rural districts, around 60% of low income children live in a household where someone works



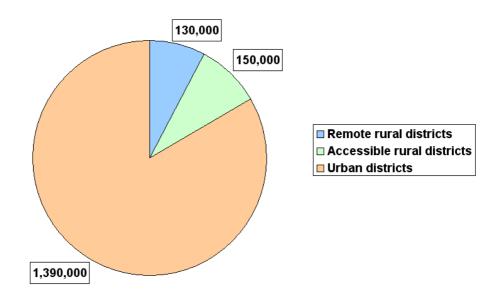
The indicator	The first graph sh the GB median, d (full-time work, pa	ivided by fa art-time worl	mily type (lo	ne parent or t s household).	wo adult house	hold) and econd	omic status	
	The second graph shows how children living in low income households are distributed between four groups – lone parent families with and without work; two adult families with and without work.							
	The low income the income, after hou							
MPSE reference	Indicator 14							
OFA reference	N/a							
Level of the data	Lower tier local au							
Source	Households Belov	w Average I	ncome 2000	/01 (Family R	Resources Surve	ey 2000/01), DV	VP, 2002	
Data								
		_			0% median inco			
			parent hous			adult househol		
		Full-time	Part-time	Workless	With a full-	One or more	Both	
		worker	worker		time worker	part-time worker	workless	
	Remote rural	6,000	17,000	88,000	126,000	24,000	35,000	
	Accessible rural	11,000	28,000	96,000	190,000	24,000	58,000	
	Rural	17,000	45,000	185,000	317,000	49,000	92,000	
	(combined)	,	,	,	211,222	,	,	
	Urban	50,000	150,000	1,013,000	764,000	208,000	500,000	
Ratios			Children	halaw tha CO	20/	لدام وام مسطة ممس		
(Urban = 10)	Children below the 60% median income threshold  Lone parent households  Two adult households							
		Full-time	Part-time	Workless	With a full-	One or more	Both	
		worker	worker	WOINIGGS	time worker	part-time worker	workless	
	Remote rural	10	7	10	11	7	10	
	Accessible rural	11	9	10	10	7	12	
Denominator	First graph: 11.1 million children (1.1 million remote rural; 1.9 million accessible rural; 8.1 million urban)							
	Second graph: 3.3 million children in low income households (300,000 remote rural; 410,000 accessible rural; 2.6 million urban)							
Sample size	First graph: 6,483	family units	s (695 remot					
Adequacy	Second graph: 1,809 family units (172 remote rural; 234 accessible rural; 1,403 urban)  High. The Family Resources Survey is a well established annual government survey, designed to							
	be representative of the population as a whole. Note, however, that it only covers people living in							
	private households and excludes those in residential institutions (such as nursing homes), sleeping							
		rough or in bed and breakfast accommodation.  The risk of children being in low income households is affected mainly by economic circumstances;						
Key points	within each econo							
	In rural districts, a This compares to			ne children liv	e in a househol	d where someo	ne works.	
	In rural districts, a to 45% in urban d	round 35%		ne children liv	e in lone parent	households. T	his compared	

# 10. IN WORKLESS HOUSEHOLDS

11% of children in 'remote rural' districts, and 8% in 'accessible rural' districts, are in workless households. This compares with 17% in urban districts.

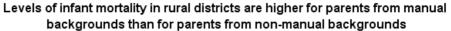


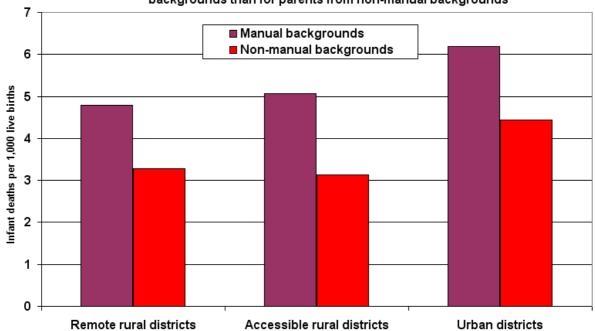
#### 280,000 children in rural districts are in workless households

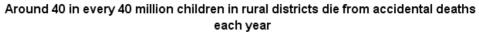


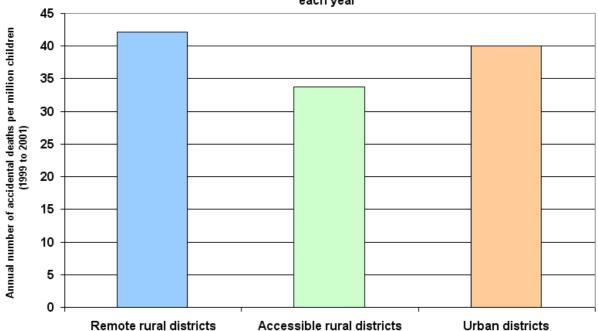
The indicator	The graph shows the number of dependent children living in households in which no working age adults have paid employment. Dependent children are those aged less than 16. Working age households are those with at least on person of working age; households which are made up of							
	students and where the head of household is retired are excluded.							
MPSE reference	Indicator 8							
OFA reference	N/a							
Level of the data	Lower tier local authorities							
Source	Quarterly Labour Force Survey, Spring 2002: Unitary Authorities/Local Authorities, ONS, 2002							
Data								
	Remote rural Accessible rural Rural (combined) Urban							
	Children in working age, workless households 150,000 280,000 1,390,000							
Ratios								
(Urban = 10)	Remote rural Accessible rural							
	Children in working age, workless households 5							
Denominator	11.3 million children (1.2 million remote rural; 1.8 million accessible rural; 8.3 million urban)							
Sample size	Approximately 25,000 interview respondents							
Adequacy	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.							
Key points	11% of children in remote rural districts are in workless households compared to 8% in accessible rural districts and 17% in urban districts. 280,000 children in rural districts are in workless households.							

# 11. MORTALITY



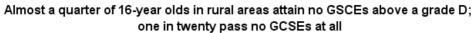


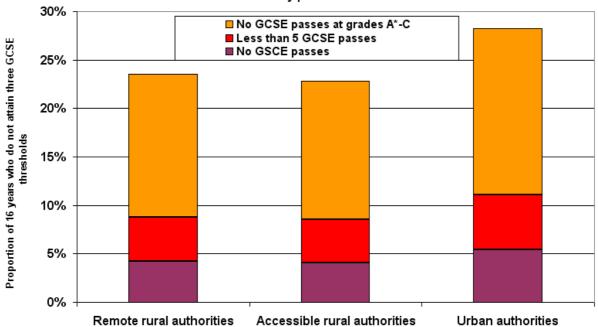




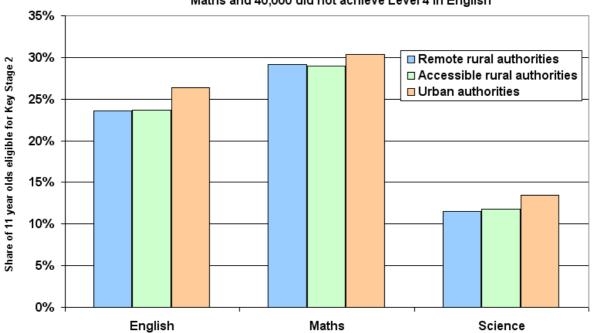
The indicator				r thousand live births, with	
	children split into two grou who cannot be classified			nanual occupations. Children	
	The second graph shows the annual number of deaths due to external causes among children under 16, years of age per million children. 'Accidental deaths' encompasses all forms of accidental death, including traffic accidents, poisoning, falls and drownings and also suicides and homicides.				
		9-2001) is combined	to minimise fluctuation	s due to small sample sizes.	
MPSE reference	Indicator 11				
OFA reference	Indicator 12				
Level of the data	Lower tier local authoritie	=			
Source	First graph: 2000 Birth an	d Mortality Statistics	ONS 2002.		
		inators and numerate		year population estimates, sources; the denominator is for	
Data					
			Infant deaths per 1,00		
		Manual classes	Non-manual clas	sses All children	
	Remote rural	4.8	3.3	4.4	
	Accessible rural	5.1	3.1	4.3	
	Rural (combined)	5.0	3.2	4.3	
	Urban	6.2	4.4	5.9	
	N	lumber of accidental (1999-2001)		mber of accidental deaths er million children	
	Remote rural	140		42	
	Accessible rural	184		34	
	Rural (combined)	324	37		
	Urban	926		40	
Ratios					
(Urban = 10)			Infant deaths per 1,00	00 births	
(Orban 10)		Manual classes	Non-manual clas		
	Remote rural	8	7	7	
	Accessible rural	8	7	7	
		Annual number of a deaths per million			
	Remote rural	11	GilliaiGii		
	Accessible rural	8			
Denominator	First graph: 573,000 births (52,000 remote rural; 91,000 accessible rural; 429,000 urban).  Second graph: 10.6 million children (1.1 million remote rural; 1.8 million accessible rural; 7.7 million urban)				
Sample size		00% sample of birth	s and deaths; 10% sam	nple of class data for births.	
Adequacy	Medium. The overall data	a for registered births	and deaths is conside	red very accurate. The data	
	on occupational status is only based on a sample for births, but is intended to be complete for deaths; no class information is however available for a significant minority of deaths, due to problems with of collecting this information. The small number of accidental deaths means that annual statistics tend to fluctuate so data for the last three years is aggregated.				
Key points		n rural districts are h		manual backgrounds than for	
	Both levels of mortality, a 'accessible rural' districts Around 40 in every 40 mi	but somewhat lower	than in urban districts.		
				remote rural or urban districts.	

# 12. LOW ATTAINMENT AT SCHOOL



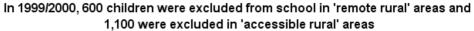


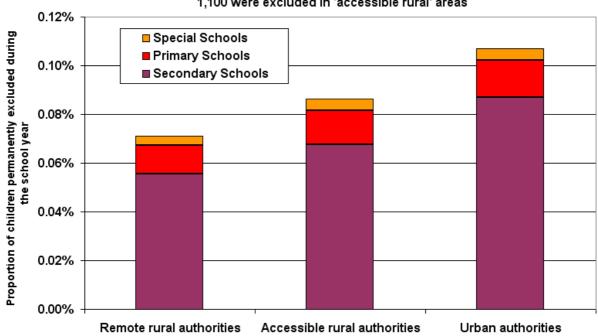
In 2001, 50,000 11 year-olds in rural areas did not achieve Key Stage 2 Level 4 in Maths and 40,000 did not achieve Level 4 in English



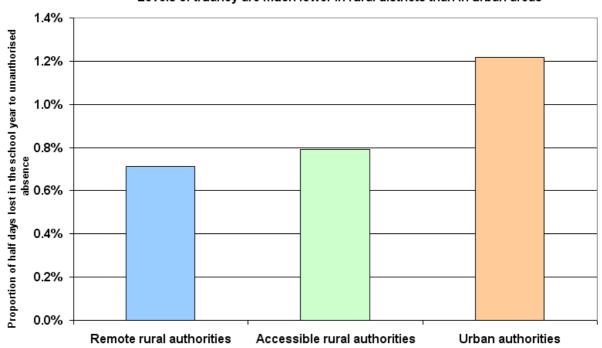
The indicator	The first graph charts the proportion of 16 year-olds with different levels of low achievement: failing to pass any GCSEs (bottom bar), passing 1 to 4 GCSEs (middle bar), and passing 5 or more GSCEs with but no passes grades A*-C (top bar).				
	The second graph shows the proportion 11 year-olds failing to attain Key Stage 2 Level 4, as a proportion of those eligible to sit the tests. The results for English, Maths and Science appear				
	separately.				
	Both graphs are for the 2000/01 academic year. Rural-urban designations are based on the location of schools not the home address of pupils.				
MPSE reference	Indicator 12				
OFA reference	Indicators 5 and 6				
Level of the data	Upper tier local authorities				
Source	Examination Results 2000/20 7, 11 and 14 year olds in Eng	• •	, ,		
Data		•	•		
			failing to attain three GCS		
		No passes at A*-C	Less than 5 passes	No passes	
	Remote rural	15,000	6,000	3,000	
	Accessible rural	20,000	8,000	4,000	
	Rural (combined)	35,000	13,000	6,000	
	Urban	114,000	45,000	22,000	
		11 year-old	ds not attaining Key Stage	2 Level 4	
		English	Maths	Science	
	Remote rural	16,000	20,000	8,000	
	Accessible rural	23,000	28,000	11,000	
	Rural (combined)	39,000	48,000	19,000	
	Urban	118,000	136,000	60,000	
Ratios		40 11	· · · · · · · · · · · · · · · · · · ·	F	
(Urban = 10)			failing to attain three GCS		
	Domoto wind	No passes at A*-C	Less than 5 passes	No passes	
	Remote rural Accessible rural	8	8	8	
	Accessible fural	8	8	8	
		11 year-old	ds not attaining Key Stage	2 Level 4	
		English	Maths	Science	
	Remote rural	9	10	9	
	Accessible rural	9	10	9	
Denominator	First graph: 555,000 16 year olds (64,000 remote rural; 88,000 accessible rural; 403,000 urban); Second graph: 611,000 eligible 11 year-olds (68,000 remote rural; 97,000 accessible rural; 446,000 urban)				
Sample size	Administrative data based on				
Adequacy	High. Both indicators are based on DfES administrative data so can be considered reliable.				
Key points	Almost a quarter of 16-year o one in twenty pass no GCSEs		n no GSCEs above a grad	e D (35,000 pupils);	
	Both proportions are similar in urban districts.		ccessible rural' districts but	somewhat greater in	
	In 2001, 50,000 11 year-olds 40,000 did not achieve Level areas.				

# 13. SCHOOL EXCLUSION AND TRUANCY



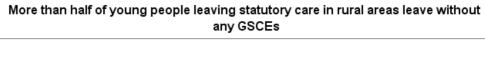


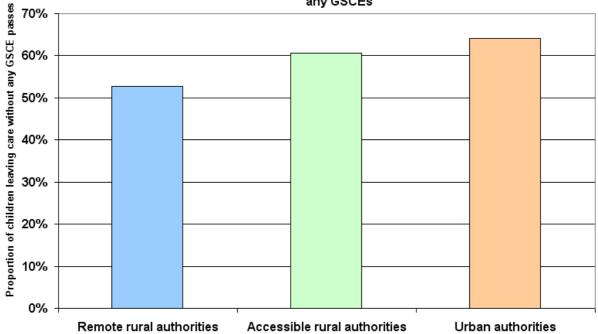
### Levels of truancy are much lower in rural districts than in urban areas



The indicator	The first graph shows the proportion of pupils who were permanently excluded from school in the 1999/2000 academic year.				
	The second graph shows the proportion of pupil half days missed through unauthorised absence from school in the 2000/2001 academic year.				
MPSE reference	N/a				
OFA reference	Indicator 8				
Level of the data	Upper-tier local autho	rities			
Source		uancy from Schools in Engol, England 1999/2000 (Fi			
Data		Proportion of half days	Number of	oupils permanent	ly excluded
		missed in truancy	Secondary	Primary	Special
l	Remote rural	0.7%	500	110	30
	Accessible rural	0.8%	900	190	60
	Rural (combined)	0.8%	1,400	300	90
	Urban	1.2%	5,300	930	290
Ratios					
(Urban = 10)		Proportion of half days	Number of p	oupils permanent	ly excluded
		missed in truancy	Secondary	Primary	Special
	Remote rural	6	6	8	8
	Accessible rural	6	8	9	10
Denominator	First graph: 7.7 million pupils (0.9 million remote rural; 1.2 million accessible rural; 5.7 million urban) (figures for maintained schools only)			5.7 million	
	urban). (figures for all	llion pupils (0.9 million rem schools) Note, these den ge terms for each LEA.			
	are for different years	Note that the denominators and numerators are from separate sources and, for the second graph, are for different years. The denominators are also different because non-LEA schools are included in the truancy figures but not those for school exclusions.			
Sample size	Administrative data with high return rate				
Adequacy	High. This data is based on routine administrative returns so should be reliable, providing that unauthorised absence is accurately recorded within schools.				
Key points		ldren were excluded from		rural' areas and	1,100 were
	The proportion of pup	ils excluded was lowest in	remote rural area	s and highest in	urban areas.
	Levels of truancy are	much lower in rural areas	than in urban are	as.	

# 14. STATUTORY CARE-LEAVERS WITH NO QUALIFICATIONS

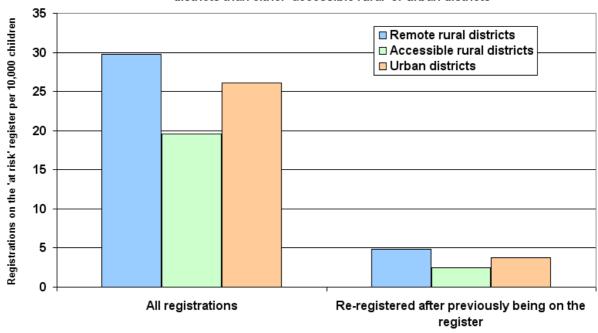




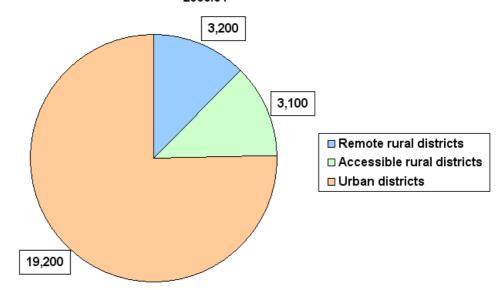
The indicator	The graph shows the proportion of young people leaving statutory care who have attained no GCSEs or equivalents.					
MPSE reference	N/a					
OFA reference	Indicator 10					
Level of the data	Upper-tier local authority					
Source	Social Services Performance Asset (Department of Health, October 20)	Social Services Performance Assessment Framework Indicators 2000-2001 and mid 2001-02				
Data						
		Remote rural	Accessible rural	Rural (combined)	Urban	
	Leaving care with no GSCEs	300	530	830	3,070	
Ratios						
(Urban = 10)		Remote	e rural	Accessib	le rural	
	Leaving care with no GSCEs	8		9		
Denominator	6,239 care leavers (581 remote rural; 870 accessible rural; 4,788 urban).					
Sample size	Administrative data with high return rate					
Adequacy	High. The indicator is based on Department of Health Performance Indicators so can be considered reliable.					
Key points	More than half of young people lea	ving statutory care	e in rural areas	leave without any	y GSCEs.	

### 15. CHILDREN 'AT RISK'

A higher proportion of children are placed on the 'at risk' register in 'remote rural' districts than either 'accessible rural' or urban districts



6,000 children in rural areas were placed on the Child Protection Register in 2000/01



The indicator	This indicator measures the number of children who are registered by social services as being 'at risk'. This is a measure of official action in response to a problem, not of the problem itself. It is therefore likely to represent in part the number of vulnerable and abused children and in part the adequacy of child protection policies.					
	The graph shows both the number of children each year who are registered for the first time, and who are re-registered after previously been removed from the register.					
	The pie chart shows the distribution of registrations between urban and rural districts					
MPSE reference	* *	N/a				
OFA reference	Indicator 15					
Level of the data	Upper-tier local authority					
Source	Social Services Performa 2000-2001 and mid 2001 estimates			; ONS mid-2000 population		
Data						
		Registrations in the year	Re-registrations in the year	Proportion of registrations which are re-registrations		
	Remote rural	3,200	520	16%		
	Accessible rural	3,100	390	12%		
	Rural (combined)	6,300	910	14%		
	Urban	19,200	2,740	14%		
Ratios						
(Urban = 10)		Registrations in the				
		year	the year			
	Remote rural	11	13			
	Accessible rural	7	7			
Denominator	10 million children aged 14 and under (1.1 million remote rural; 1.6 million accessible rural; 7.4 million urban)					
Sample size	Administrative data with 1					
Adequacy	Limited. Both indicators are based on Department of Health Performance Indicators so can be considered reliable. The limitation of this indicator is that it is not clear whether variations are caused by underlying differences in vulnerability and abuse or in administrative interventions.					
Key points	In 2000/01, A higher proportion of children are placed on the 'at risk' register in 'remote rural' districts than either 'accessible rural' or urban districts. This could indicate greater disadvantage, more effective social service departments, or both. Re-registrations, which are a more unambiguous sign of administrative shortcomings, show a similar pattern.  6,000 children in rural districts were placed on the Child Protection Register in 2000/01.					
	ο,υυυ children in rural dis	tricts were placed on	the United Protection	Register in 2000/01.		

### **SUMMARY OF KEY POINTS**

#### In low income households

26% of children in remote rural districts, and 22% in accessible rural districts, live in low income households. These figures compare with 33% in urban districts.

700,000 children in rural districts – a fifth of the total - live in low income households.

### Risk of low income by economic status and family type

The risk of children being in low income households is affected mainly by economic circumstances; within each economic group, the average levels of risk are similar in rural and urban districts.

In rural districts, around 60% of low income children live in a household where someone works.

#### In workless households

11% of children in remote rural districts are in workless households compared to 8% in accessible rural districts and 17% in urban districts.

280,000 children in rural districts are in workless households.

#### **Mortality**

Levels of infant mortality in rural districts are higher for parents from manual backgrounds than for parents from non-manual backgrounds.

Around 40 in every 40 million children in rural districts die from accidental deaths each year.

#### Low attainment at school

Almost a quarter of 16-year olds in rural areas attain no GSCEs above a grade D (35,000 pupils); one in twenty pass no GCSEs at all (6,000 pupils).

In 2001, 50,000 11 year-olds in rural areas did not achieve Key Stage 2 Level 4 in Maths and 40,000 did not achieve Level 4 in English.

### School exclusions and truancy

In 1999/2000, 600 children were excluded from school in 'remote rural' areas and 1,100 were excluded in 'accessible rural' areas.

Levels of truancy are much lower in rural areas than in urban areas.

### Statutory care-leavers with no qualifications

More than half of young people leaving statutory care in rural areas leave without any GSCEs.

#### Children 'at risk'

In 2000/01, A higher proportion of children are placed on the 'at risk' register in 'remote rural' districts than either 'accessible rural' or urban districts.

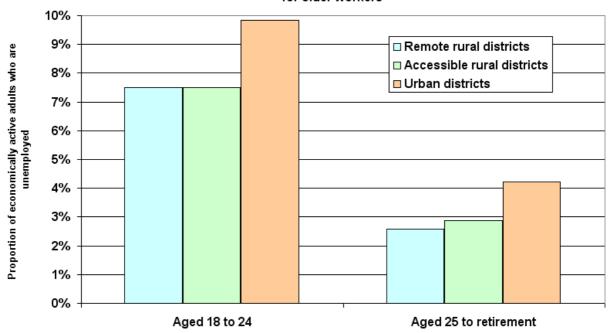
6,000 children in rural districts were placed on the Child Protection Register in 2000/01.

# **E. YOUNG ADULTS**

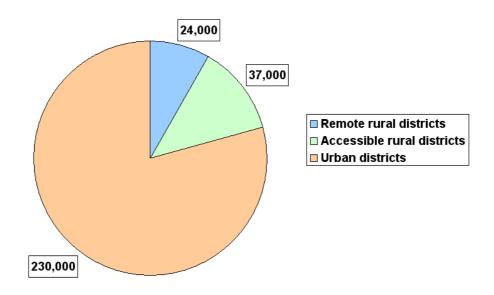
Subject Area	Indicator		
Work	16	Unemployment	
Health	17	Suicides	
	18	Drug misuse	
Education	19	Without a basic qualification	
Social stability	20	Pregnancies under-18	

# **16. UNEMPLOYMENT**

The unemployment rate (ILO) for 18-24 year olds in rural areas is three times that for older workers

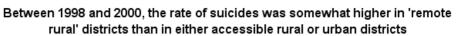


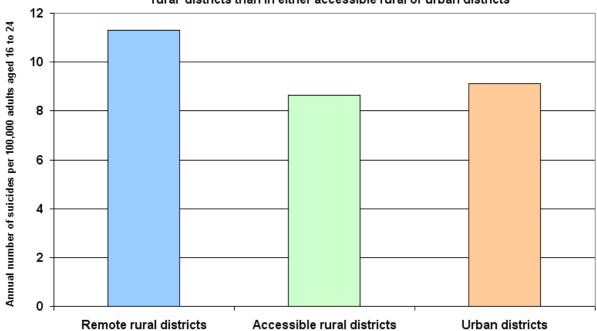
60,000 18-24 year-olds in rural districts are unemployed (ILO)



The indicator	The first graph shows the proportion of economically active people aged between 18 and 24 who are unemployed, along with the share unemployed among those aged 25 to retirement, as comparison.  The second graph shows the number of young people who are unemployed, and their distribution between remote rural, accessible rural and urban districts.		
MPSE reference	Indicator 17		
OFA reference	N/a		
Level of the data	Upper tier local authority		
Source	Quarterly Labour Force Survey, March-May 2001: Unitary Authorities/Local Authorities, ONS, 2001		
Data	Numbers ILO unemployed, among 18 to 24 year olds		
	Remote rural 24,000		
	Accessible rural 37,000		
	Rural (combined) 61,000		
	Urban 230,000		
Ratios (Urban = 10)	Numbers ILO unemployed, among 18 to 24 year olds		
( <i>Orban</i> – 10)	Remote rural 8		
	Accessible rural 8		
Denominator	3.1 million people aged 18 to 24 and economically active (318,000 remote rural; 492,000 accessible rural; 2.3 million urban)		
Sample size	Approximately 9,000 interview respondents		
Adequacy	Medium. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population. The indicator does not, however, cover the 'economically inactive' which includes many with the lowest incomes such as young lone parents.		
Key points	The unemployment rate (ILO) for 18-24 year olds in rural districts is three times that for older workers.		
	Unemployment rates are somewhat lower in rural' districts than in urban districts.		
	60,000 18-24 year-olds in rural districts are unemployed (ILO).		

# 17. SUICIDES

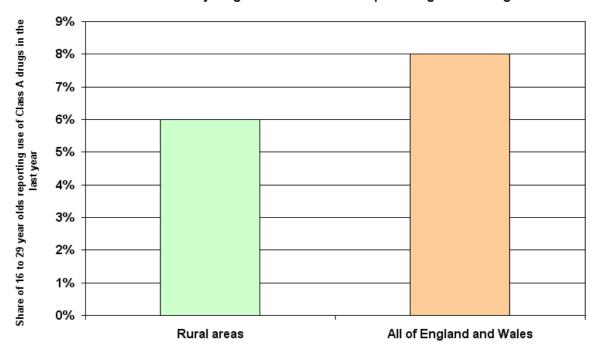




The indicator  MPSE reference OFA reference Level of the data	The graph shows the annual number of suicides per 100,000 adults aged 16 to 24 over the three years from 1998 to 2000. Suicide data includes deaths recorded as 'undetermined', where there is an open verdict, and therefore includes deaths where suicide was the probable verdict as well as those where suicide was formally given as the verdict.  Indicator 21  N/a  Lower tier local authority		
Source Source	Mortality Statistics 1998-2000, ONS, 2002		
Data	,		
2	Average annual number of suicides		
	Remote rural 42		
	Accessible rural 53		
	Rural (combined) 95		
	Urban 305		
Ratios			
(Urban = 10)	Average annual number of suicides		
	Remote rural 12		
	Accessible rural 9		
Denominator	4.3 million young adults aged 16 to 24 (370,000 remote rural; 610,000 accessible rural; 3.4 million urban).		
C	Note that the denominators and numerators are from separate sources and are for different years.		
Sample size	Administrative returns with 100% sample		
Adequacy	Medium. Classification of 'suicide' may be subject to administrative or procedural change. The small number of deaths means that these figures fluctuate markedly; this movement may not be entirely eradicated by presenting a three-year average.		
Key points	Between 1998 and 2000, the rate of suicides was somewhat higher in 'remote rural' districts than in either accessible rural or urban districts.		

# 18. DRUG MISUSE

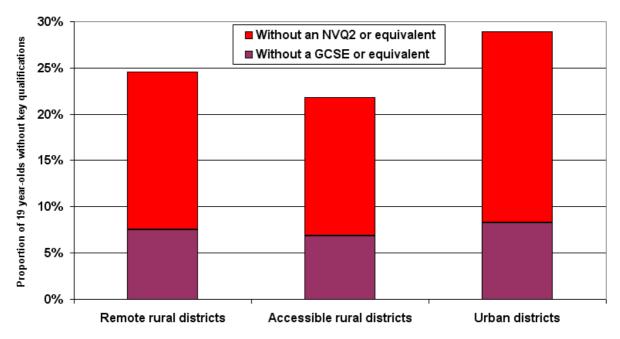
### 6% of young adults in rural areas report using class A drugs



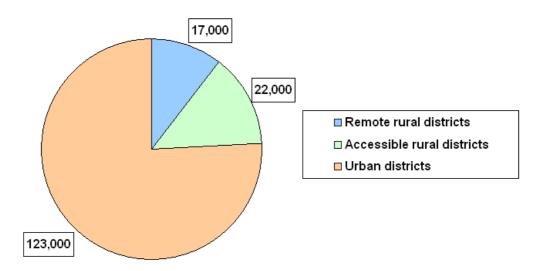
The indicator	The graph shows the proportion of young adults aged 16 to 29 who reported using Class A drugs in the last year. The results are for England and Wales. The definition of rural used here is broad: 'affluent suburban and rural districts', one of seven definitions used by British Crime Survey statisticians. Aggregated data for the other six classifications combined is not published so the comparator used is the total for England and Wales.			
MPSE reference	Indicator 20			
OFA reference	Indicator 26			
Level of the data	ACORN post code classification			
Source	Home Office Research Study 224: Drug Misuse Declared in 2000 (British Crime Survey, 2000) Home Office, 2001			
Data	Rural All of England and Wales 16 to 29 year olds reporting use of 6% 8% Class A drugs in the last year			
Ratios (Urban = 10)	n/a			
Denominator	Not published			
Sample size	Not published			
Adequacy	Low. The British Crime Survey is a well established government survey, designed to be nationally representative. This indicator, however, has been constructed using published data which is not terribly appropriate for this purpose.			
Key points	6% of young people in rural districts report using class A drugs. This compares with 8% for the whole of England and Wales. Such difference may reflect variations in young people's willingness to talk about drug use as well as any underlying differences in drug use.			
	Most of the drug use was cocaine, with just 1% reporting use of crack and under 1% use of heroin.			

# 19. WITHOUT A BASIC QUALIFICATION

Nearly one in four 19-year-olds in rural districts fail to achieve a basic level qualification (NVQ2 or equivalent). One in twelve have no qualifications at all.



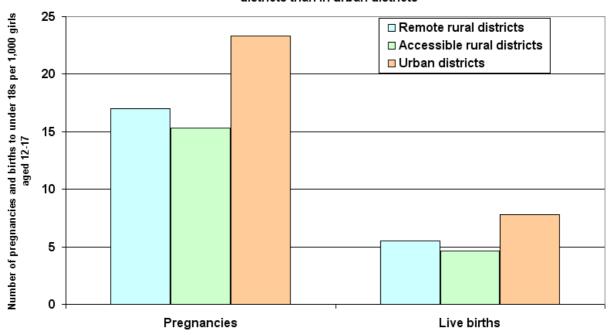
Without basic qualifications: 40,000 19-year-olds in rural districts fail to achieve a a qualification of NVQ2 or equivalent



The indicator  MPSE reference OFA reference Level of the data	The fists graph shows the share of 19 year-olds without a basic qualification and without any qualifications at all.  The second graph shows the number of 19 year-olds without a basic qualification and their distribution between remote rural, accessible rural and urban districts.  A basic qualification is an NVQ2 or equivalent.  Indicator 22  N/a  Lower tier local authority			
Source	-	vey, Spring 2002: Unitary Aut	horities/Local Authorities, ONS, 2002	
Data	,			
		No NVQ2 or equivalent but with a lower qualification	No qualifications	
	Remote rural	12,000	5,000	
	Accessible rural	15,000	7,000	
	Rural (combined)	27,000	12,000	
	Urban	87,000	35,000	
Ratios				
(Urban = 10)		No NVQ2 or equivalent	No qualifications	
	Remote rural	9	8	
	Accessible rural	8	7	
Denominator	600,000 19 year-olds (69,000 remote rural, 102,000 accessible rural, 424,000 urban)			
Sample size	Approximately 1,500 interview respondents			
Adequacy	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.			
Key points	Nearly one in four 19-year-olds in rural districts fail to achieve a basic level qualification (NVQ2 or equivalent). One in twelve have no qualifications at all.			
	130,000 19-year-olds in rura	l districts fail to achieve a qua	alification of NVQ2 or equivalent.	

# **20. PREGNANCIES UNDER-18**

# Both teenage pregnancies and teenage births are somewhat lower in rural districts than in urban districts



The indicator	The graph shows the number of conceptions and live births per year to girls under the age of 18, per thousand girls aged 12 to 17.		
	The data for live births is for 2001 and for conceptions for 2000. The population estimates are for 2000.		
MPSE reference	Indicator 15		
OFA reference	Indicator 3		
Level of the data	Lower tier local authorities		
Source	Unpublished data (ONS) and	mid-year population es	stimates 2000 (ONS)
Data		Dor 1000 girl	a agad 10 17
		-	s aged 12-17 Live births
	Remote rural	Pregnancies 17.0	5.5
	Accessible rural	15.4	4.6
	Rural (combined)	16.0	5.0
	Urban	23.3	7.8
	Total	23.3 21.3	7.0 7.0
	Total	21.3	7.0
Ratios			
(Urban = 10)		Pregnancies	Live births
	Remote rural	7	7
	Accessible rural	7	6
Denominator	1.8 million girls aged 12 to 17 (200,000 remote rural; 310,000 accessible rural; 1.3 million urban).		
	Note: denominators and numerators are from separate sources and are for different years.		
Sample size	Administrative data recording 100% of reported pregnancies and births		
Adequacy	High. The collection of these birth and conception statistics is a well-established process.		
Key points	Both teenage pregnancies an districts.	d teenage births are so	omewhat lower in rural districts than in urban

### **SUMMARY OF KEY POINTS**

### Unemployment

The unemployment rate (ILO) for 18-24 year olds in rural districts is three times that for older workers.

60,000 18-24 year-olds in rural districts are unemployed (ILO).

#### Suicides

Between 1998 and 2000, the rate of suicides was somewhat higher in 'remote rural' districts than in either accessible rural or urban districts.

### **Drug misuse**

6% of young people in rural districts report using class A drugs.

### Without a basic qualification

Nearly one in four 19-year-olds in rural districts fail to achieve a basic level qualification (NVQ2 or equivalent). One in twelve have no qualifications at all.

130,000 19-year-olds in rural districts fail to achieve a qualification of NVQ2 or equivalent.

### **Pregnancies under-18**

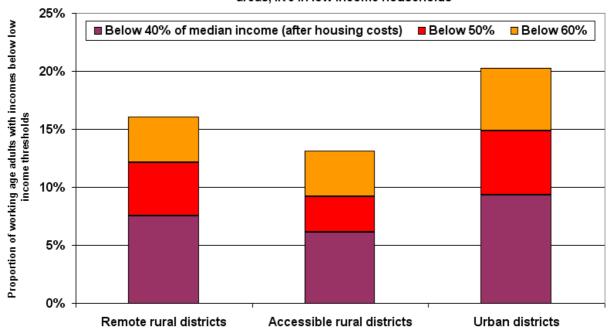
Both teenage pregnancies and teenage births are somewhat lower in rural districts than in urban districts.

# F. WORKING AGE ADULTS

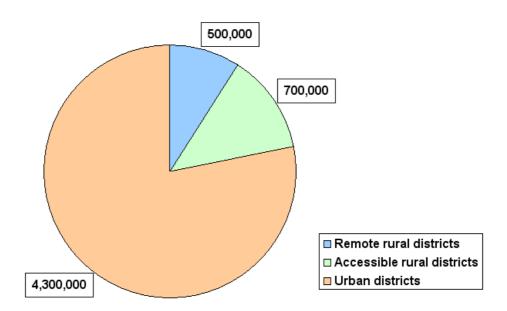
Subject Area	Indicator		
Economic circumstances	21 In low income households		
Work	22	Wanting paid work	
	23	Disadvantaged groups	
	24	Long-term workless households	
	25	Disadvantage at work	
Education	26	Without educational qualifications	
Health	27	Premature death	

### 21. IN LOW INCOME HOUSEHOLDS

17% of working age adults in remote rural areas, and 13% in accessible rural areas, live in low income households



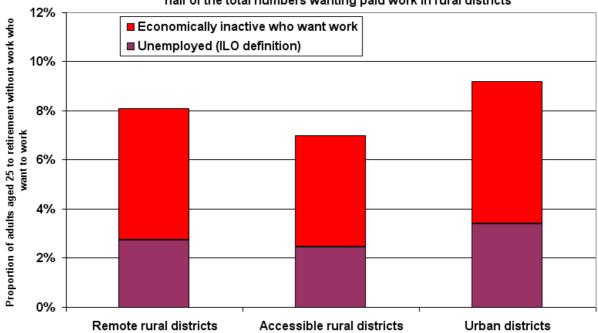
#### 1.2 million working age adults in rural districts live in low income households



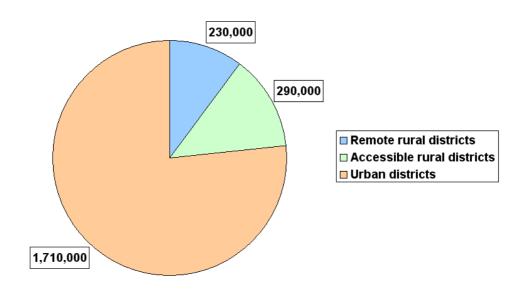
The indicator	The first graph shows the number of working age adults in households with low incomes in remote rural, accessible rural and urban districts. Three low income thresholds are presented to show the extent and intensity of low income. These are 60% of GB median income, 50% of GB median income and 40% of GB median income. Income is net disposable household income, after housing costs, adjusted for the size of the household, measured at 2000/2001 prices.						
		The pie chart shows the distribution of working age adults with incomes below 60% of median, between remote rural, accessible rural and urban districts.					
MPSE reference	N/a						
OFA reference	Indicator 22						
Level of the data	Lower tier local author	ority					
Source	Households Below A	verage Income	e 2000/01	(Family Resou	ces Surve	y 2000/01), DW	/P, 2002
Data							
						come thresholds	
		Below 60%		Below 50%		Below 40%	
	Remote rural	540,000	16%	380,000	12%	240,000	8%
	Accessible rural	690,000	13%	490,000	9%	330,000	6%
	Rural (combined)	1,230,000	15%	870,000	10%	560,000	7%
	Urban	4,340,000	20%	3,150,000	15%	1,980,000	9%
Ratios							
(Urban = 10)			nedian Be	elow 50% media	an Below		
	Remote rural	8		8		8	
	Accessible rural	6		6		6	
Denominator	29.6 million working age adults (3.1 million remote rural; 5.3 million accessible rural; 21.2 million urban)						
Sample size	17,709 family units (1,870 remote rural; 3,193 accessible rural; 12,646 urban)						
Adequacy	High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping						
	rough or in bed and I	oreakfast acco	mmodatio	n.	•		,
Key points	17% of working age adults in remote rural districts, and 13% in accessible rural districts, live in low income households. These figures compare to 21% in urban districts.						
	For those below 60% of median income threshold, the risk of also being below the 50% and 40% thresholds are similar in both rural and urban districts.					% and 40%	
	The intensity of working-age low income is greater than that of either child or pensioner low income, with almost half those below the 60% threshold also being below the 40% threshold.					er low income,	
	1.2 million working age adults in rural districts live in low income households. This is one in five of working age adults on low income.						

### 22. WANTING PAID WORK

Those officially unemployed (ILO) in rural districts represent much less than a half of the total numbers wanting paid work in rural districts

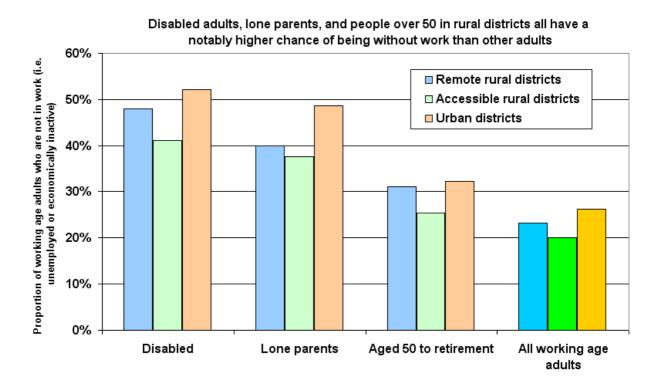


500,000 adults aged 25 to retirement in rural districts would like paid work



The indicator	The first graph shows the share of people aged 25 to retirement wanting work. It is divided between the ILO unemployed and those who are counted as 'economically inactive' but who report wanting to work. This latter group includes people not available to work for some time and people not actively seeking work.  The second graph shows the number of people aged 25 to retirement who want work, distributed between remote rural, accessible rural and urban districts.				
MPSE reference	Indicator 24				
OFA reference	Indicator 17				
Level of the data	Lower tier local authorities				
Source	Quarterly Labour Force Sur	vey, Spring 2002: Ur	nitary Authorities/Local Authorities, ONS, 2002		
Data		Unemployed	Economically inactive, but want to work		
	Remote rural	80,000	150,000		
	Accessible rural	100,000	190,000		
	Rural (combined)	180,000	340,000		
	Urban	630,000	1,070,000		
Ratios (Urban = 10)		Unemployed	Economically inactive, but want to work		
	Remote rural	8	9		
	Accessible rural	7	8		
Denominator	25.5 million adults aged 25 to retirement (2.9 million remote rural; 4.1 million accessible rural; 18.6 million urban)				
Sample size	Approximately 57,000 respondents				
Adequacy	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.				
Key points	Those officially unemployed (ILO) in rural districts represent much less than a half of the total numbers wanting paid work in rural districts (i.e. the number of those who are economically inactive but would like paid work substantially exceed the number of ILO unemployed).				
	520,000 adults aged 25 to retirement would like paid work, 180,000 of whom are ILO unemployed and 340,000 of whom are economically inactive but would like paid work.				
	Both the ILO unemployment rate and the proportion of the population who are economically inactive but would like paid work are somewhat lower in rural districts than in urban districts.				

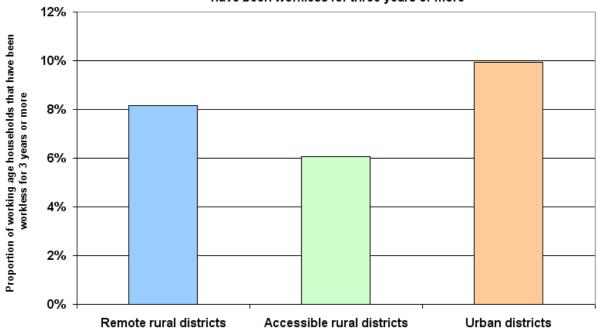
# 23. DISADVANTAGED GROUPS



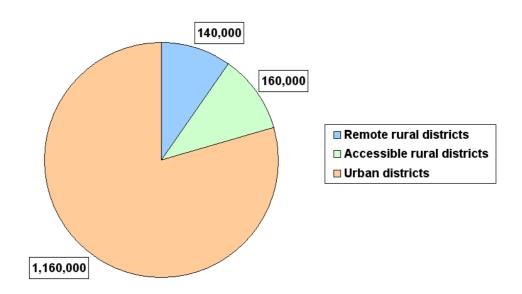
The indicator  MPSE reference	The graph shows the proportion of working age who are not in employment. The numbers for all working adults and for three disadvantaged groups are shown separately (disabled people; lone parents; people between the age of 50 and retirement). Note, sample sizes are too small to present data on the employment rate of ethnic minorities in rural areas.  N/a					
OFA reference	Indicator 17					
Level of the data	Lower tier local auth	orities				
Source	Quarterly Labour Fo	rce Survey.	Spring 2002: Un	itary Authorities	s/Local Authorities, O	NS. 2002
Data	,		<u> </u>	<u> </u>	,,,,,	
		Disabled	Lone parents	Aged 50 to retirement	All working age adults	
	Remote rural	328,000	49,000	306,000	789,000	
	Accessible rural	335,000	66,000	322,000	990,000	
	Rural (combined)	663,000	115,000	628,000	1,779,000	
	Urban	2,236,000	540,000	1,673,000	5,941,000	
Ratios (Urban = 10)		Disabled	Lone parents	Aged 50 to retirement	All working age	
	Remote rural	9	8	10	9	
	Accessible rural	8	8	8	8	
Denominator	31 million working age adults (3.4 million remote rural; 5.0 million accessible rural; 22.7 million urban)					
Sample size	Approximately 69,000 interview respondents					
Adequacy	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.					
Key points	Disabled adults, lone parents, and people over 50 have a notably higher chance of being without work than other adults. Relative to this, differences between rural and urban districts are relatively small.					

### 24. LONG-TERM WORKLESS HOUSEHOLDS

8% of households in remote rural districts, and 6% in accessible rural districts, have been workless for three years or more



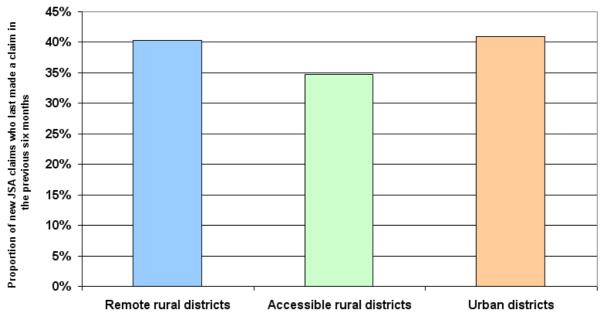
### 300,000 households in rural districts have been workless for 3 years or more



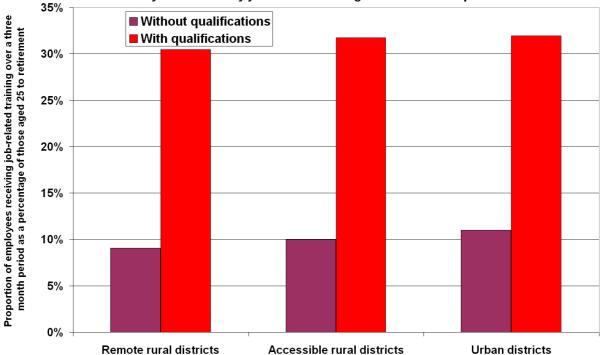
The indicator	The first graph shows the proportion of working age households where no one has worked for three years or more.  The second graph shows the number of working age households where no one has worked for three years or more, showing the distribution between remote rural, accessible rural and urban areas.  Data is for the Spring quarter and is for the all working age households, including those headed by 'young adults' aged 16 to 24.				
MPSE reference	Indicator 25				
OFA reference	N/a				
Level of the data	Lower tier local authorities				
Source	Quarterly Labour Force Survey, Spring 2002: Unitary Authorities/Local Authorities, ONS, 2002				es, ONS, 2002
Data		Remote rural	Accessible rural	Rural (combined)	Urban
	Households with no one in work for 3 or more years	140,000	160,000	300,000	1,160,000
Ratios					
(Urban = 10)		Remote rural	Accessible rural		
, , , ,	Households with no one in work for 3 or more years	8	6		
Denominator	16 million working age households (1.7 million remote rural; 2.6 million accessible rural; 11.7 million urban)				
Sample size	Approximately 35,000 households				
Adequacy	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.				
Key points	8% of households in remote rural districts, and 6% in accessible rural districts, have been workless for three years or more.  300,000 households in rural districts have been workless for three years or more.				

### 25. DISADVANTAGE AT WORK

The proportion of people making a new claim for JSA who last claimed less than six months previously is two-fifths in 'remote rural' districts and a third in 'accessible rural' districts



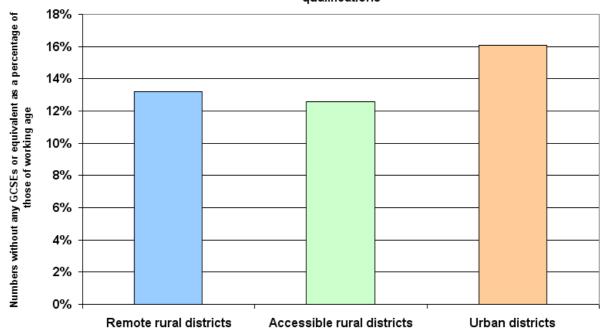




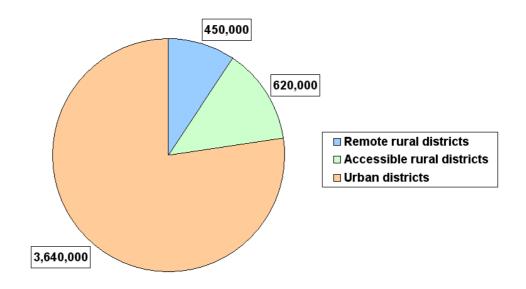
The indicator	The first graph shows the probability that someone who makes a new claim for jobseeker's allowance was last claiming the benefit within the previous six months. It is a measure of insecurity at work, indicating the number of people who experience short spells of employment between unemployment.  The second graph shows the proportion of employees who have received some work-related training in the last three months, split by whether or not they have a previous qualification (GSCE or equivalent).					
MPSE reference	Indicators 27 and 28					
OFA reference	N/a					
Level of the data	Lower tier local authority					
Source	First graph: Joint Unemployment and Vacancies Operating System (JUVOS) cohort, January-April 2002, ONS, 2002.					
	Second graph: Quarterly Labour Force Survey, Spring 2002: Unitary Authorities/Local Authorities, ONS, 2002.					
Data						
	Ne		six months of a previous claim			
		Total number	Share of all new claims			
	Remote rural	20,000	40%			
	Accessible rural	20,000	35%			
	Rural (combined)	40,000	37%			
	Urban	170,000	41%			
	Numbers receiving work-related training in the last three months					
	V	ith no qualifications	With qualifications			
	Remote rural	21,000	705,000			
	Accessible rural	36,000	1,114,000			
	Rural (combined)	57,000	1,819,000			
	Urban	187,000	4,700,000			
Ratios						
(Urban = 10)	Re	epeat JSA claim as a of all new claims	share			
	Remote rural	10				
	Accessible rural	8				
Denominator	First graph: 414.000 new JS	SA claims (49.000 ren	note rural; 59,000 accessible rural; 414,000 urban).			
Denominator	Second graph: 19.6 million employees (2.2 million remote rural; 3.4 million accessible rural; 14.0 million urban)					
Sample size	First graph: 100% sample based on administrative returns Second graph: Approximately 51,000 interview respondents					
Adequacy	Medium. While the claimant count is sound, the narrower definition of unemployment that it represents means that it understates the extent of short-term working interspersed with spells of joblessness. The second graph can be considered high: the Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.					
Key points	The proportion of people ma	aking a new claim for mote rural' districts a	JSA who last claimed less than six months nd a third in 'accessible rural' districts. These			
	Employees in rural districts job-related training than those	without educational q se with qualifications.	ualifications are much less likely to receive any			

# 26. WITHOUT EDUCATIONAL QUALIFICATIONS

One in eight people of working age in rural districts have no educational qualifications



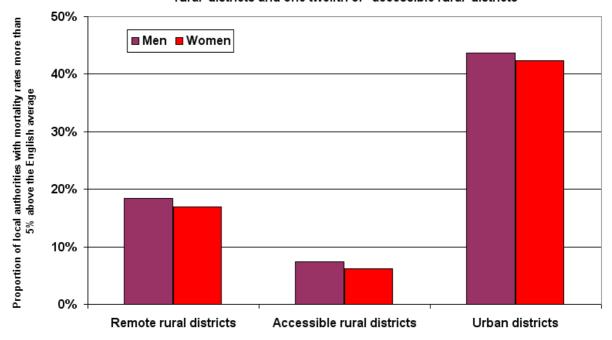
#### A million people of working age in rural districts have no educational qualifications



The indicator	The first graph shows the proportion of working age adults who have no qualifications of GSCE or equivalent.  The second graph shows the number of working age adults who have no qualifications, distributed between remote rural, accessible rural and urban areas.  Data is for the Spring quarter and is for the all working age households, including those headed by 'young adults' aged 16 to 24.			
MPSE reference	N/a			
OFA reference	Indicator 20			
Level of the data	Lower tier local authorities			
Source	Quarterly Labour Force Survey, March-May 2001: Unitary Authorities/Local Authorities, ONS, 2001			
Ratios (Urban = 10)	Working age adults without a GSCE or equivalent  Remote rural 450,000  Accessible rural 620,000  Rural (combined) 1,070,000  Urban 3,650,000  Working age adults without a GSCE or equivalent  Remote rural 8  Accessible rural 8			
Denominator	31 million working age adults (3.4 million remote rural; 4.9 million accessible rural; 22.7 million urban)			
Sample size	Approximately 69,000 interview respondents			
Reliability	High. The Labour Force Survey is a well established three-monthly government survey, designed to be representative of the population.			
Key points	One in eight people of working age in rural districts have no educational qualifications.			
_	A million people of working age in rural districts have no educational qualifications.			

### 27. PREMATURE DEATH

Above average premature mortality is a problem in around one sixth of 'remote rural' districts and one twelfth of 'accessible rural' districts



The indicator	The graph shows, separately for men and women, the number of local authorities where the age standardised mortality rate (based on the European Standard Population) for those aged under 65 is at least 5% above the English average.					
MPSE reference	Indicator 29	<u> </u>				
OFA reference	N/a					
Level of the data	Lower tier local authority					
Source	Mortality Statistics 2000, ONS	2002				
Data						
			horities with premature			
		mortality rates 5% of	or more above average			
		Men	Women			
	Remote rural	12	11			
	Accessible rural	6	5			
	Rural (combined)	18	16			
	Urban	91	88			
Ratios						
(Urban = 10)		Men	Women			
	Remote rural	4	4			
	Accessible rural	2	1			
Denominator	354 lower tier authorities (65 r	354 lower tier authorities (65 remote rural; 81 accessible rural; 208 urban)				
Sample size	100% of local authorities	_				
Reliability	Medium. The underlying data for deaths is collected at local authority level. This indicator cannot however pick up localised pockets of high premature mortality.					
Key points		rtality is a problem in	around one sixth of 'remote rural' districts and			

### **SUMMARY OF KEY POINTS**

#### In low income households

17% of working age adults in remote rural districts, and 13% in accessible rural districts, live in low income households. These figures compare to 21% in urban districts.

1.2 million working age adults in rural districts live in low income households.

### Wanting paid work

Those officially unemployed (ILO) in rural districts represent much less than a half of the total numbers wanting paid work in rural districts.

520,000 adults aged 25 to retirement would like paid work.

### **Disadvantaged groups**

Disabled adults, lone parents, and people over 50 have a notably higher chance of being without work than other adults.

### Long-term workless households

8% of households in remote rural districts, and 6% in accessible rural districts, have been workless for three years or more.

300,000 households in rural districts have been workless for three years or more.

#### Disadvantage at work

The proportion of people making a new claim for JSA who last claimed less than six months previously is two-fifths in 'remote rural' districts and a third in 'accessible rural' districts.

Employees in rural districts without educational qualifications are much less likely to receive any job-related training than those with qualifications.

#### Without educational qualifications

One in eight people of working age in rural districts have no educational qualifications.

A million people of working age in rural districts have no educational qualifications.

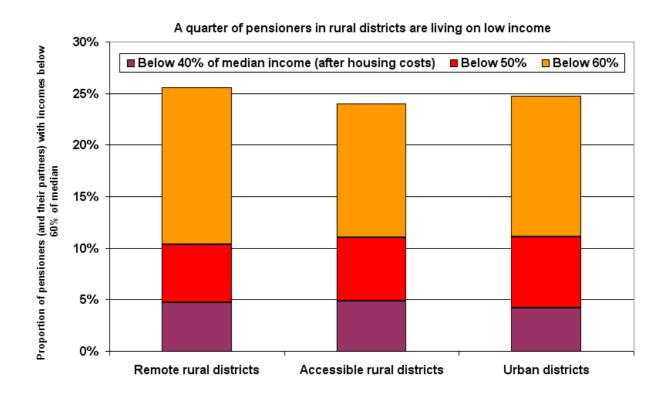
### Premature death

Above average premature mortality is a problem in around one sixth of 'remote rural' districts and one twelfth of 'accessible rural' districts.

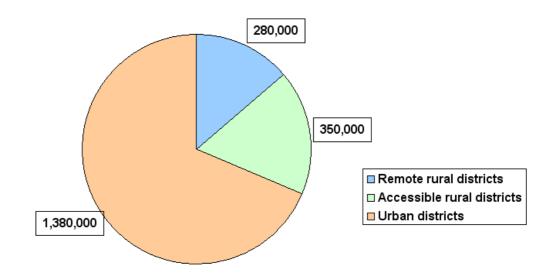
## **G. OLDER PEOPLE**

Subject Area	Indicator					
Economic	28	Numbers in low income households				
circumstances	29	With no private income				
Health	30	Excess winter deaths				
Services	31	Help from social services to live at home				
Services	32	Without a telephone				
Crime	33	Fear of crime				

### 28. IN LOW INCOME HOUSEHOLDS

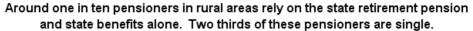


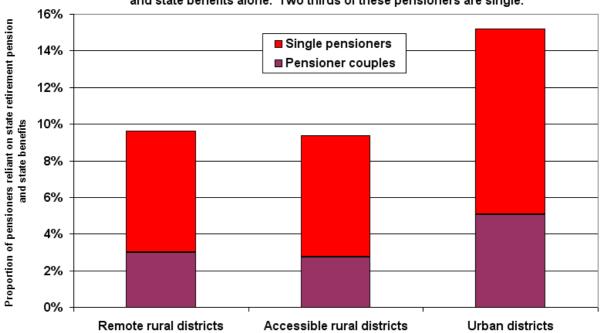
Around three quarter of a million pensioners on low income - a third of the total - live in rural districts

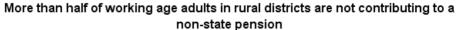


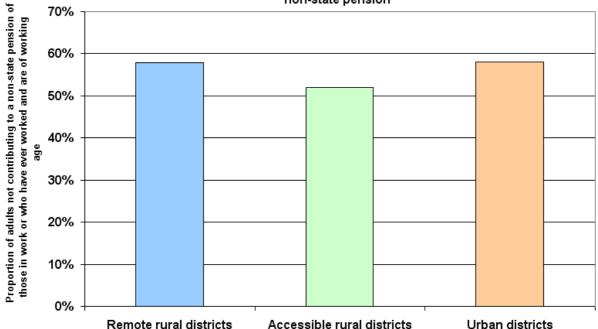
The indicator	The first graph shows the number of older people in households with low incomes in remote rural, accessible rural and urban districts. Three low income thresholds are presented to show the extent and intensity of low income. These are 60% of GB median income, 50% of GB median income and 40% of GB median income. Income is net disposable household income, after housing costs, adjusted for the size of the household, measured at 2000/2001 prices.					
		the distribution of olde		elow 60% of median, between		
MPSE reference	N/a					
OFA reference	Indicator 27					
Level of the data	Lower tier local auth	ority				
Source	Households Below A	Average Income 2000/0	1 (Family Resources Su	ırvey 2000/01), DWP, 2002		
Data						
		Pensioners in h	ouseholds below low inc	come thresholds		
		Below 60% median	Below 50% median	Below 40% median		
	Remote rural	280,000	113,000	52,000		
	Accessible rural	350,000	160,000	71,000		
	Rural (combined)	630,000	274,000	123,000		
	Urban	1,380,000	619,000	233,000		
Ratios						
(Urban = 10)			ouseholds below low inc			
		Below 60% median				
	Remote rural	11	9	10		
	Accessible rural	12	10	10		
Denominator	8.1 million pensione	rs (1.1 million remote ru	ural; 1.5 million accessib	le rural; 5.6 million urban)		
Sample size	6,138 family units (8	48 remote rural; 1109 a	accessible; 4180 urban)			
Adequacy	High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping rough or in bed and breakfast accommodation.					
Key points				This proportion is similar to that in		
	Around three quarte districts.	r of a million pensioner	s on low income - a third	l of the total - live in rural		

### 29. WITH NO PRIVATE INCOME



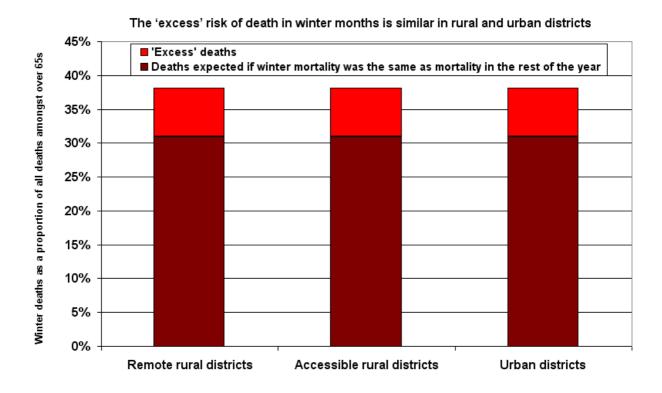






The indicator	The first graph shows the share of pensioner families (pensioner couples and single pensioners) with no income other than state retirement pension and state benefits.  The second graph shows the share of adults who are contributing to non-state pensions, out of those in work or who have previously worked and are of working age.							
MPSE reference	Indicator 33							
OFA reference	Indicator 28	Indicator 28						
Level of the data	Lower tier local authoritie	S						
Source	First graph: Households DWP, 2002 Second graph: Family Ro		· ·	, ,	Resources Surve	y 2000/01),		
Data								
	Pe			no private income				
		Cou	•	Singles				
	Remote rural		000	73,000				
	Accessible rural		000	97,000				
	Rural (combined)		000	170,000				
	Urban	283	,000	566,000				
			Remote rural	Accessible rural	Rural (combined)	Urban		
	Number of adults contribute to a non-state pension	outing	1.9 million	2.8 million	4.7 million	12.0 million		
Ratios (Urban = 10)	Remote rural Accessible rural		ples S	no private income Singles 7 7				
			Remote rural	Accessible rural				
	Number of adults contribute to a non-state pension	outing	10	9				
Denominator	First graph: 8.1 million pensioners (1.1 million remote rural; 1.5 million accessible rural; 5.6 million urban) Second graph: 29.4 million adults in work or who have previously worked and are of working age (3.2 million remote rural; 5.5 million accessible rural; 20.1 million urban)							
Sample size	First graph: 6,138 family Second graph: 23,487 fa					rban)		
Adequacy	Second graph: 23,487 family units (2,719 remote rural; 4,302 accessible; 16,826 urban)  High. The Family Resources Survey is a well established annual government survey, designed to be representative of the population as a whole. Note, however, that it only covers people living in private households and excludes those in residential institutions (such as nursing homes), sleeping rough or in bed and breakfast accommodation.							
Key points	Around one in ten pensional alone. Two thirds of these	ners ir se pens	rural areas rely sioners are sing	le.	·			
	More than half of working	g age a	dults in rural dis	stricts are not contril	buting to a non-s	state pension.		

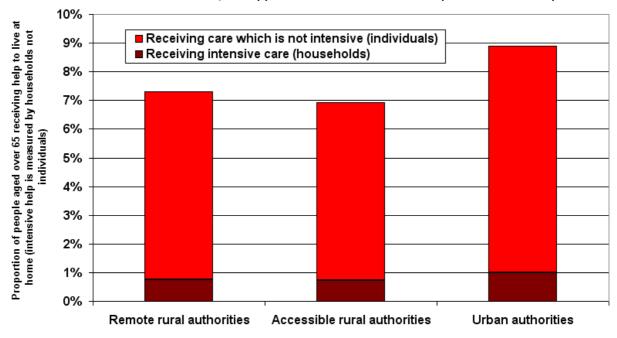
### **30. EXCESS WINTER DEATHS**



The indicator	The graph shows, for people aged over 65, the share of total annual deaths in December to March, split between those that are 'excess' deaths (i.e. deaths which would not occur if the winter death rate was as the same as the death rate during the rest of the year) and all other winter deaths. 'Excess' deaths can be attributed to additional vulnerability linked to cold and winter illness.						
		The graph presents combined data for three years (1997/98, 1998/99 and 1999/00). This is to dampen variations caused by particularly mild or severe winters.					
MPSE reference	Indicator 35						
OFA reference	N/a						
Level of the data	Lower tier local authori	ities					
Source	Mortality Statistics, Aug	gust 1997 to July 2000, Mortalit	y Statistics, ONS, 2002				
Data	Remote rural Accessible rural <i>Rural (combined)</i> Urban	'Excess' deaths taking place Average annual deaths 4,800 6,600 11,400 25,700	between December and March % of annual deaths 7.3% 7.3% 7.3% 7.2%				
Ratios							
(Urban = 10)		'Excess' deaths taking place	e between December and March				
	Remote rural		10				
	Accessible rural		10				
Denominator	516,000 deaths per year among people over 65 (66,000 remote rural; 90,000 accessible rural; 359,000 urban)						
Sample size	Administrative data wit	Administrative data with 100% sample					
Reliability	High. The data is base	ed on reliable administrative dat	a.				
Key points	The 'excess' risk of de	ath in winter months is similar ir	rural and urban districts.				

### 31. HELP FROM SOCIAL SERVICES TO LIVE AT HOME

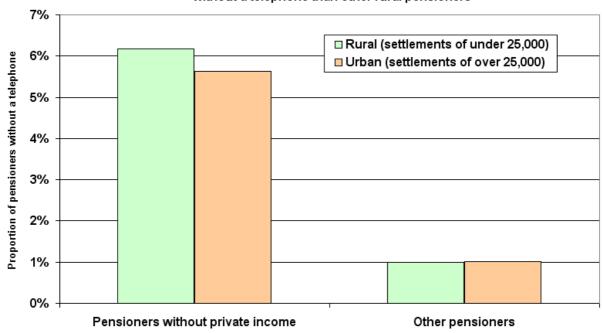
Fewer older people receive help from social services to live at home in rural areas than in urban areas; this applies to both non-intensive help and intensive help



The indicator	This indicator shows levels of provision from statutory social services focused on helping elderly people remain independent in their own homes. The graph shows: the proportion of people aged over 65 receiving help to live at home from their local authority; the number of households receiving intensive support at home from their local authority (10 or more contact hours and 6 or more visits during the week). As one measures is for individuals and the other for households, the two series are not strictly comparable. 'Help to live at home' includes provision of home-help services, personal care, meals services and day centres.					
	inappropriate to take it as a p		r is not a measure of need, so it is health or family-support. Instead it is provision.			
MPSE reference	Indicator 38					
OFA reference	Indicator 31					
Level of the data	Upper tier local authorities					
Source		ormance Assessment Framework (Department of Health, October				
Data						
		Proportion of peo	. •			
	Nur		Number of households receiving			
		live at home	intensive care			
	Remote rural	80,000	8,000			
	Accessible rural	94,000	10,000			
	Rural (combined)	174,000	18,000			
	Urban	476,000	54,000			
Ratios	N/a					
(Urban = 10)						
Denominator	7.8 million pensioners (1.1 million remote rural; 1.3 million accessible rural; 4.3 million urban).  Note that the denominators and numerators are from separate sources.					
Sample size	Administrative data based on	100% sample.				
Adequacy	is only a measure of local aut need or levels of support from	thority provision so is unable to t n friends and family.	dered reliable. However the indicator ake account of different patterns of			
Key points		elp from social services to live a on-intensive help and intensive h	nt home in rural areas than in urban nelp.			

### **32. WITHOUT A TELEPHONE**

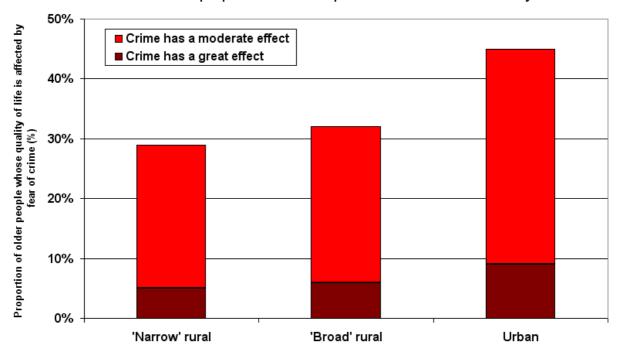
Pensioners without a private income in rural areas are much more likely to be without a telephone than other rural pensioners



The indicator	The graph shows the percentage of pensioner households without a telephone, with separate figures given for pensioners with and without incomes other than the state pension. 'Rural' is defined in this indicator as people living in settlements with a population of under 25,000. The figures are for Great Britain not England.				
MPSE reference	Indicator 39				
OFA reference	N/a				
Level of the data	Settlement size data				
Source	Family Expenditure Survey 2000-02, O	NS 2002			
Data		State pension only	Other income		
	Rural (settlements of under 25,000)	6%	1%		
	Urban (settlements of over 25,000)	6%	1%		
Ratios (Urban = 10)		All households	Poorest two-fifths		
	Rural (settlements of under 3,000)	11	10		
Denominator	See sample size (unweighted calculation	ons)			
Sample size	1,223 interview respondents (461 rural;	762 urban)			
Adequacy	Medium. The data comes from a well-established annual government survey, designed to be nationally representative. At present, however, the data is only available at GB not England level. In addition the numbers reporting not having a telephone are extremely low, so should be treated with some caution.				
Key points	6% of rural pensioners without a private rural pensioners.	e income are without a telep	phone compared to 1% of other		
	Rural and urban statistics are similar.				

### 33. FEAR OF CRIME

30% of older people in rural areas report that their lives are affected by crime



The indicator	The graph shows the number of pensioners reporting that fear of crime has a moderate or severe effect on their quality of life. 'Broad' rural includes the ten most rural of the 54 ACORN post code classifications; 'narrow' rural includes the three most rural post code classifications (note the 'broad' designation includes all households in the 'narrow' designation).					
MPSE reference	Indicator 37					
OFA reference	Indicator 32					
Level of the data	ACORN post code classifications					
Source	British Crime Survey 2000, Home Of	fice, 2002				
Data						
	Effect crime has on quality of life	"Narrow" rural	"Broad" rural	Urban		
	Moderate effect	24%	26%	36%		
	Great effect	5%	6%	9%		
Ratios (Urban = 10)	Effect crime has on quality of life	"Narrow" rural	"Broad" rural			
	Moderate effect	6	7			
	Great effect	7	7			
Denominator	See sample sizes (unweighted calcu					
Sample size	1,009 pensioner interviewees (125 'r	narrow' rural; 339 'bro	ad' rural; 795 urban)			
Adequacy	Medium. The British Crime Survey is a well established government survey, designed to be nationally representative. The limitation with this indicator is the intangible and subjective nature of the notion of 'effect on quality of life'. Post code classifications are a slightly unsatisfactory way of designating rural and urban respondents.					
Key points	30% of older people in rural areas re		e affected by crime.			
	The proportion is lower in rural areas rural and 'broad' rural areas.	s than in urban areas.	The proportions are s	similar for 'narrow'		

### SUMMARY OF KEY POINTS

#### Numbers in low income households

A quarter of pensioners in rural districts are living on low income.

Around three quarter of a million pensioners on low income - a third of the total - live in rural districts.

#### With no private income

Around one in ten pensioners in rural areas rely on the state retirement pension and state benefits alone. Two thirds of these pensioners are single.

More than half of working age adults in rural districts are not contributing to a non-state pension.

#### **Excess winter deaths**

The 'excess' risk of death in winter months is similar in rural and urban districts.

### Help from social services to live at home

Fewer older people receive help from social services to live at home in rural areas than in urban areas; this applies to both non-intensive help and intensive help.

### Without a telephone

6% of rural pensioners without a private income are without a telephone compared to 1% of other rural pensioners.

#### Fear of crime

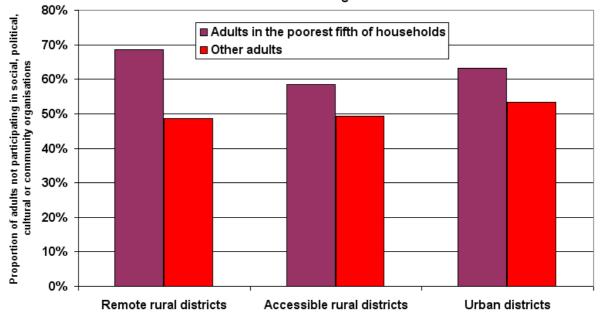
30% of older people in rural areas report that their lives are affected by crime.

### H. COMMUNITIES

Subject Area		Indicator
	34	Non-participation
Social cohesion	35	Polarisation of work
	36	Access to transport
	37	Financial exclusion
Crime	38	Burglary
Cilile	39	Dissatisfaction with the local area
	40	Without central heating
Housing	41	Homeless households
	42	Vulnerable mortgage holders

### 34. NON-PARTICIPATION IN CIVIC ORGANISATIONS

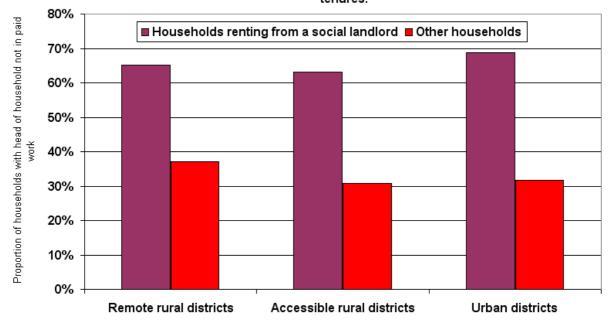
Adults in the poorest fifth of households in rural districts are less likely to participate in social, political and community organisations that other rural households on higher incomes

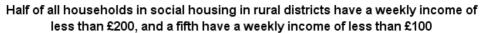


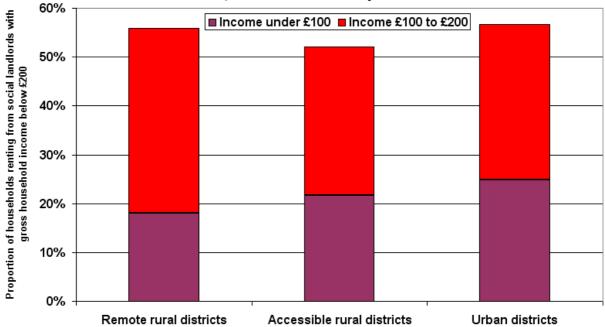
The indicator	The graph shows the percentage of people over 16 who report themselves as being active in none of a range of social and other organisations. The results are shown separately for adults in the poorest fifth of households and for all other adults.						
	associations, pension sports and social grou	The social and other organisations are: trade unions and professional associations, parents' associations, pensioner groups, community and tenant groups, women's groups, religious groups, sports and social groups, and political parties. Income is net weekly income, equivalised for household membership, before housing costs.					
MPSE reference	Indicator 40						
OFA reference	N/a						
Level of the data	Lower tier local author						
Source	British Household Pa University of Essex; a			r Social and Economic Rese ool of Economics	earch,		
Data		All adults	Adults in the poorest fifth of households	Adults in the remaining four fifths of households			
	Remote rural	55%	69%	49%			
	Accessible rural	50%	58%	49%			
	Rural (combined)	52%	64%	49%			
	Urban	55%	63%	53%			
Ratios (Urban = 10)		All adults	Adults in the poorest fifth of households	Adults in the remaining four fifths of households			
	Remote rural	10	11	9			
	Accessible rural	9	9	9			
Denominator	See sample size (unv	veighted calcula	tions)				
Sample size				cessible rural; 5,192 urban)			
Adequacy		Household Pane	el Survey is a much	n smaller survey than the Far	mily Resource		
Key points	political and commun The differences in the	ity organisations rates of particip	s that other rural ho pation are somewh	are less likely to participate i useholds on higher incomes at greater in 'remote rural' dis			
	either 'accessible rura	al' or urban distri	icts.				

### 35. POLARISATION OF WORK

In two thirds of households in social housing in rural districts, the head of the household is not in paid work. This compares with a third of households in other tenures.

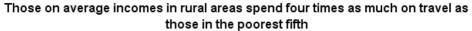


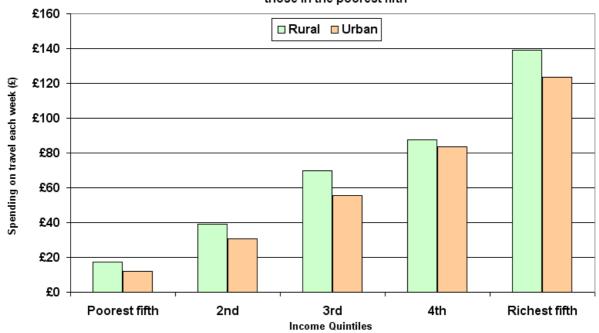




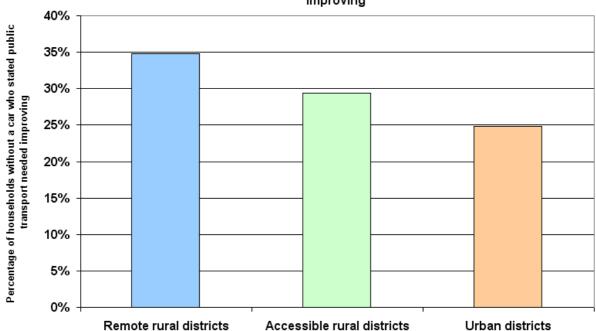
The indicator	The first graph shows the percentage of households by tenure, where the head of household is not in paid work. Households are split into those in the social rented sector and in all other tenures. This gives an indication of the extent to which work is polarised between different social groups and neighbourhoods.					
	The second graph show weekly household incom				of households where the gros	SS
MPSE reference	Indicator 41		<u> </u>			
OFA reference	N/a					
Level of the data	Lower tier local authorities					
Source	Survey of English Housi	ng 2001-2002, (	DDPM, 2002			
Data	Share of households where the head of households is not in paid work					
			Accessible	Rural		
		Remote rural	rural	(combined)	Urban	
	Households renting from a social landlord	65%	63%	64%	69%	
	Other households	37%	31%	33%	32%	
	All households	41%	35%	37%	40%	
	Households renting from social landlord	Remote rural	Accessible rural	Rural (combined)	Urban	
	Income between £100- £200	38%	30%	20%	32%	
	Income under £100	18%	22%	33%	25%	
Ratios $(Urban = 10)$				f households v	where the head of	
					Accessible rural	
	Households renting fron	n a social landlo	rd	9	9	
	Other households			0	12	
	All households		!	9	10	
	Households renting from	om social landlor	rd Remo	te rural	Accessible rural	
	Income between £100-£	200		7	3	
	Income under £100		1	5	4	
	Income under £200		1	0	9	
Denominator	See sample sizes (unwe	eighted calculation	ons)			
Sample size	First graph: 20,576 (2,02 Second graph: 8,054 (83	23 rural; 3,785 a	ccessible; 14,7		1 urban)	
Adequacy		glish Housing is			overnment survey, designed t	.0
Key points	In two thirds of househo paid work. This compar				ad of the household is not in s.	
	'Remote rural', 'accessible between social housing				atterns, although the gap stricts.	
	Half of all households in and a fifth have a weekly			s have a weekl	y income of less than £200,	
		ave the lowest s	share of house		housing with incomes less 00 to £200.	

### **36. ACCESS TO TRANSPORT**



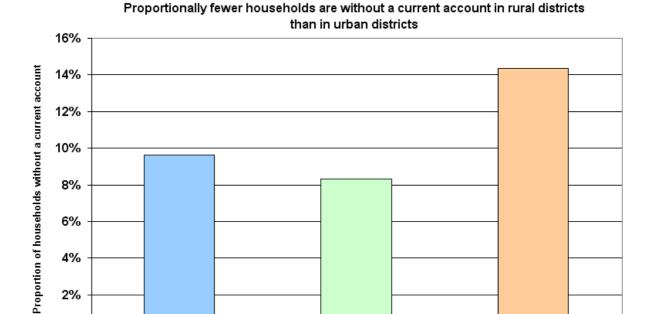


# Around a third of non-drivers in rural districts said that public transport needs improving



The indicator	The first graph shows the average weekly spending by households on travel (including motoring costs and public transport costs). In this graph, 'rural' is defined as households living in built-up settlements of under 25,000 people.							
	The second graph show transport was a feature				thout a car who	said that public		
MPSE reference	Indicator 42	Indicator 42						
OFA reference	N/a	N/a						
Level of the data	First graph: Settlement	size classification	n					
J	Second graph: lower tie	er local authoritie	es					
Source	First graph: Family Exp Second graph: Survey	enditure Survey	2000-01, ONS		)			
Data								
	_		y spending on	•				
	Poores			rd 		chest fifth		
	Rural £1			70 	£88	£139		
	Urban £1	2 £3	1 £	56	£84	£123		
			Remote rural	Accessible rural	Rural (combined	Urban )		
	Share of households who think public transpimproving		35%	29%	31%	25%		
D .:								
Ratios		,	Weekly spendir	na on travel h	ov income fifth			
(Urban = 10)		Poorest fifth	2nd	3rd	4th	Richest fifth		
	Rural	15	13	13	10	11		
			.•	. •				
				l Accessible	e rural			
	Share of households w think public transport n		14	12				
Denominator	See sample sizes (unw	eighted calculati	ions)					
Sample size	First graph: 5,663 inter	-	•	3928 urban)				
1	Second graph: 5,038 reurban)	espondents with	out a car (360 r	emote rural;	574 accessible ı	rural; 4,104		
Adequacy	Medium. The data con nationally representativ not England level.			•	•	•		
Key points	First graph (spending	)						
	Those on average inco poorest fifth.	mes in rural area	as spend four ti	mes as much	on travel as the	ose in the		
	For each income quinti than in urban areas. In people in urban areas.							
	Second graph (public	transport)						
	Around a third of non-d		stricts said that	public transp	ort needs impro	ving.		
						5		
	The proportion was highest in 'remote rural' districts and lowest in urban districts.							

### **37. FINANCIAL EXCLUSION**



2%

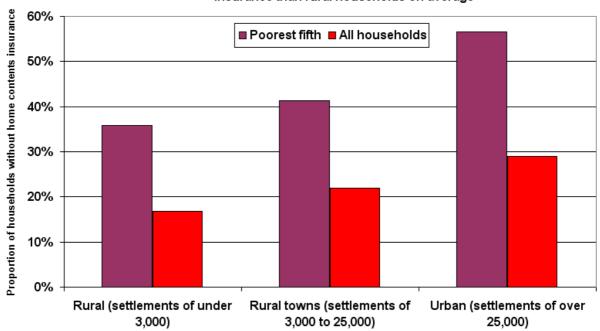
0%

Remote rural districts

### Poor households in rural areas are much less likely to have home contents insurance than rural households on average

Accessible rural districts

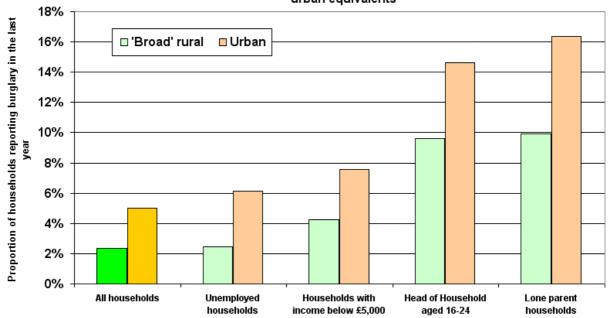
Urban districts



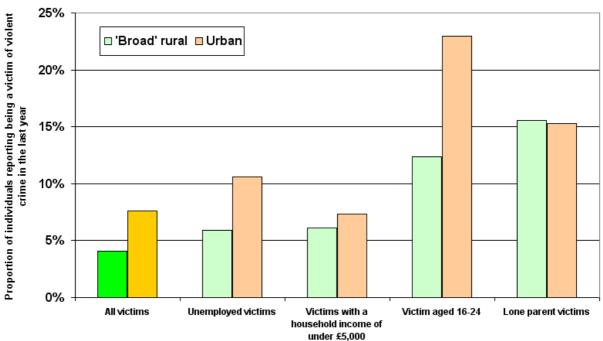
The indicator	The first graph shows the proportion of households without a current account, from a bank, building						
	society or the post office.  The second graph shows the percentage of households without household insurance, with separate						
	figures given for the poorest fifth of households and for all households. Income is gross weekly						
	household income. The figures are for Great Britain not England. In this indicator 'rural' is defined						
	as households living in built-up settlements of under 25,000 people; this group is divided into rural						
16565	towns (settlements of 3,000 to 25,000) and rural (settlements of under 3,000).						
MPSE reference	Indicators 43 45						
OFA reference	N/a						
Level of the data	First graph: lower tier local authorities Second graph: settlement size data						
Source	First graph: Family Resources Survey 2000/01, DWP, 2002						
Source	Second graph: Family Expenditure Survey 2000-01, ONS 2002						
Data							
	Remote rural Accessible Rural Urban rural (combined)						
	Households without a 225,000 302,000 527,000 2,127,000 current account						
	All households Poorest fifth						
	Rural (settlements of under 3,000) 17% 36%						
	Rural towns (settlements of 3,000 to 25,000)  22%  41%						
	Rural (combined) 20% 39% Urban (settlements of over 25,000) 29% 57%						
	Orban (settlements of over 25,000)						
Ratios							
(Urban = 10)	Remote rural Accessible						
	Households without a						
	current account 7 6						
	All households Poorest fifth						
	Rural (settlements of under 3,000) 6 6						
	Rural towns (settlements of 3,000 to 25,000) 8 7						
Denominator	First graph: 20.8 million households (2.3 million remote rural; 3.6 million accessible rural; 14.8						
Denominator	urban)						
	Second graph: see sample size (unweighted calculations)						
Sample size	First graph: 20,268 interview respondents (2,394 remote rural; 3716 accessible rural; 14,158 urban) Second graph: 5,663 interview respondents (721 remote rural; 1014 accessible rural; 3928 urban)						
Adequacy	Medium. The data comes from a well-established annual government survey, designed to be						
	nationally representative. At present, however, the data is only available at GB not England level.						
Key points	Proportionally fewer households are without a current account in rural districts than in urban districts						
	Poor households in rural districts are much less likely to have home contents insurance than rural households on average.						
	The smaller the settlement size, the less likely are households to lack home contents insurance.						

### 38. BURGLARY AND VIOLENT CRIME

Lone parent and young households in rural areas are much more likely to be burgled than other rural households, although they are less vulnerable than their urban equivalents



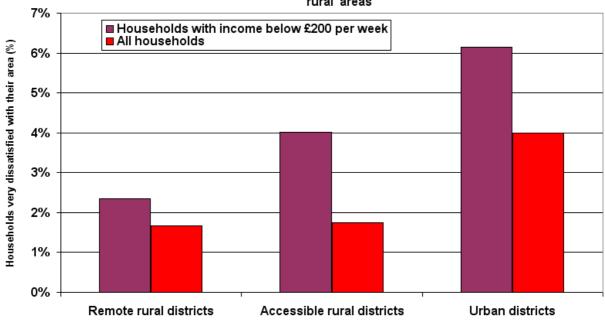
### Lone parents in rural areas are particularly susceptible to violent crime



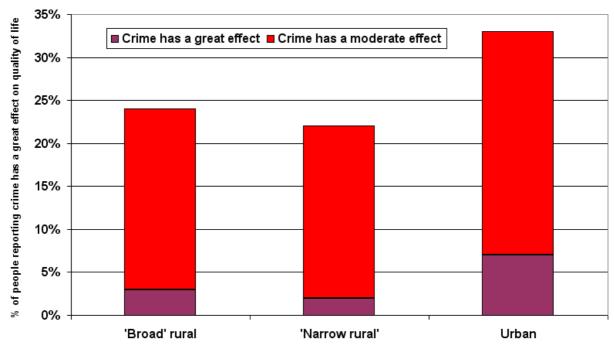
The indicator	The first graph shows the proportion of households reporting that they were burgled in the previous year, with the figure for all households and four vulnerable groups shown separately.							
	The second graph shows the proportion of adults reporting being the victim of a violent crime in the last year with the figure for all households and four vulnerable groups shown separately.							
	'Broad' rural includes the ten most rural of the 54 ACORN post code classifications; the sample							
	sizes for the vulnerable groups are insuff							
	used for other indicators based on the Br	ritish Crime Su	rvey.		Ü			
MPSE reference	Indicator 44							
OFA reference	Indicator 34							
Level of the data	ACORN postcode classifications							
Source	British Crime Survey 2000, Home Office	2002						
Data								
		Burglaries p		Victims of viole				
		housel 'Broad' rural	noids Urban	10,000 'Broad' rural	aduits Urban			
	All households	2%	5%	4%	8%			
	Unemployed households	2%	6%	6%	11%			
	Households with income below £5,000	4%	8%	6%	7%			
	Head of household aged 16-24	10%	15%	12%	23%			
	Lone parent households	10%	16%	16%	15%			
Ratios								
(Urban = 10)		ا Burglaries house		Victims of viol 10,000				
	All households	5			5			
	Unemployed households	4		(	ô			
	Households with income below £5,000	6	j	8	3			
	Head of household aged 16-24	7	,	į	5			
	Lone parent households	6	;	1	0			
Denominator	See sample sizes (unweighted calculation	ns)						
Sample size	3,960 interviewees (361 'narrow' rural; 9	•	l; 3,022 urba	an)				
Adequacy	Medium. The data comes from a well-established government survey, designed to be nationally representative. Post code classifications are a slightly unsatisfactory way of designating rural and urban respondents.							
Key points	First graph (burglaries)							
Key points	Lone parent and young households in ru rural households, although they are less				ed than other			
	Burglaries are around half as prevalent in			•				
	Second graph (violet crime)	ו טוטמט ועומו (	inouncio ao II	וו עוטמוו עוטנווטנט.				
	Lone parents in rural districts are particu	larly suscentibl	e to violent	crime				
		•			ma than athers			
	Whilst people aged 16-24 in rural district they are much less likely to be so than the			iiiis oi violent ch	me than others,			

### 39. DISSATISFACTION WITH THE LOCAL AREA

Compared to average, poor households are much more likely to be very dissatisfied with their local areas in 'accessible rural' areas but not in 'remote rural' areas



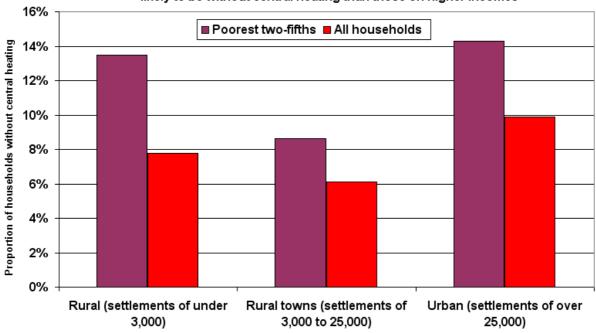
### Fear of crime is significantly lower in rural areas than in urban areas



The indicator  MPSE reference	The first graph shows the proportion of households saying they are very dissatisfied with their local area, with separate results for those with a gross weekly household income below £200 and for all households. 'Household income' is the income of the head of household and any partner. The figures are for those who replied 'very dissatisfied' the lowest of five possible responses. The second graph shows the number of people reporting that fear of crime has a moderate or severe effect on their quality of life. 'Broad' rural includes the ten most rural of the 54 ACORN post code classifications; 'narrow' rural includes the three most rural post code classifications (note the 'broad' designation includes all households in the 'narrow' designation.					
OFA reference	N/a					
Level of the data	First graph: Lower tier local authorities Second graph: ACORN postcode classifications					
Source	First graph: Survey of English Housing 2001-2002, ODPM, 2002 Second graph: British Crime Survey 2000, Home Office 2002					
Data	Remote Accessible Rural rural (combined)  Households who are With household income					
	Households who are 'very dissatisfied' with below £200 per week 2.3% 4.0% 3.3% 6.1%					
	the local area All households 1.7% 1.7% 4.0%					
	Crime has a great effect  Crime has a moderate effect					
Ratios $(Urban = 10)$	Remote Accessible rural rural					
	Households who are 'very dissatisfied' with below £200 per week the local area All households 4 4					
	the local area All households 4 4					
	'Broad' rural 'Narrow rural'  Crime has a great effect 4 3  Crime has a moderate effect 8 8					
Denominator	See sample size (unweighted calculations)					
Sample size	First graph: 20,077 interview responses (2,002 remote rural; 3,727 accessible rural; 14,349 urban) Second graph: 3,960 interviewees (361 'narrow' rural; 938 'broad' rural; 3,022 urban)					
Adequacy	High. The Survey of English Housing is a well-established government survey, designed to be nationally representative.  The second graph should be considered medium: Medium. The British Crime Survey is a well established government survey, designed to be nationally representative. The limitation with this indicator is the intangible and subjective nature of the notion of 'effect on quality of life'. Post code classifications are a slightly unsatisfactory way of designating rural and urban respondents.					
Key points	Compared to average, poor households are much more likely to be very dissatisfied with their local areas in 'accessible rural' districts but not in 'remote rural' districts.					
	The proportion of households who are very dissatisfied with the local area is the similar in 'remote rural' and 'accessible rural' districts. But, among households with low incomes, there is much more dissatisfaction in 'accessible rural' districts.					
	Fear of crime is significantly lower in rural districts than in urban districts.					

### **40. WITHOUT CENTRAL HEATING**

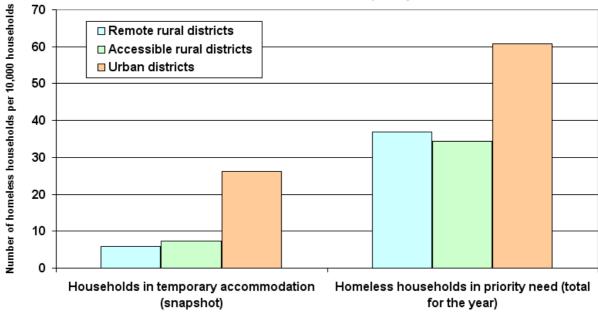
Households on below average income in small rural settlements are much more likely to be without central heating than those on higher incomes



The indicator	The graph shows the percentage of households without central heating, with separate figures given for the poorest two fifths of households and for all households. Income is gross weekly household income. The figures are for Great Britain not England.					
MPSE reference	Indicator 47					
OFA reference	N/a					
Level of the data	Settlement size data					
Source	Family Expenditure Survey 2000-01, ONS 2002					
Data						
		All households	Poorest two-fifths			
	Rural (settlements of under 3,000)	7.8%	13.5%			
	Rural towns (settlements of 3,000 to 25,000)	6.1%	8.6%			
	Rural (combined)	6.8%	10.4%			
	Urban (settlements of over 25,000)	9.9%	14.3%			
Ratios						
(Urban = 10)		All households	Poorest two-fifths			
	Rural (settlements of under 3,000)	8	9			
	Rural towns (settlements of 3,000 to 25,000)	6	6			
Denominator	See sample size (unweighted calculations)					
Sample size	5,663 interview respondents (721 remote rural; 10	)14 accessible ru	ral; 3928 urban)			
Adequacy	Medium. The data comes from a well-established annual government survey, designed to be nationally representative. At present, however, the data is only available at GB not England level.					
Key points	Households on below average income in small rural settlements are much more likely to be without central heating than those on higher incomes.					
	The proportion of households without central heat rural towns, particularly for households with low in		mall rural settlements than in			

### **41. HOMELESS HOUSEHOLDS**

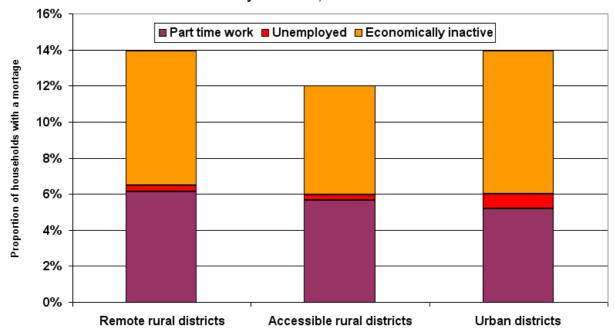
The proportion of households in temporary accommodation is much lower in rural districts than in urban districts, as is the proportion of households who are classified as homeless and in priority need



The indicator  MPSE reference OFA reference	the first quarter of the 200 priority need during the 20 breakfast, hostel accomm	11 and the number of household 000/01 financial year. 'Tempora odation, private renting and oth if reasons including: dependent	y accommodation, measured at the end of dis assessed as being homeless and in any accommodation' includes bed and lier. Households are defined as having children; pregnancy; old age; physical			
Level of the data	Lower tier local authorities					
Source	Local authorities' action u Financial year 2000/2001		ons of the 1985 & 1996 Housing Acts:			
Ratios (Urban = 10)	Remote rural Accessible rural Rural (combined) Urban	Households in temporary accommodation (at one point in time) 1,400 2,700 4,000 38,900  Households in temporary accommodation	Homeless households in priority need (total for the year) 8,500 12,300 20,800 90,400  Homeless households in priority need			
		(at one point in time)	(total for the year)			
	Remote rural Accessible rural	2 3	6 6			
Denominator	20.7 million households (2	2.3 million remote rural; 3.6 mill	lion accessible rural; 14.9 million urban)			
Sample size	Administrative data with 1	00% sample size	·			
Adequacy	Limited. The data is drawn from statistical returns from local authorities but both these measures are based on statutory definitions of homelessness, which do not always reflect the true picture. In particular local authorities have no general duty to homeless adults without children. The definition of priority need was somewhat widened by the Homelessness Act 2002 so numbers are likely to rise in future.					
Key points			on is much lower in rural districts than in e classified as homeless and in priority			

### **42. VULNERABLE MORTGAGE HOLDERS**

One in eight working-age households with a mortgage in rural districts is economically vulnerable, with no one in full time work



The indicator  MPSE reference  OFA reference	holding households	who are in three olds without work, w	conomically vul	olders. It presents the sinerable groups: househeeking work; and housel	olds with only part-
Level of the data	Lower tier local auth	orities			
Source	Survey of English H	ousing 2001-02, 0	DPM 2002		
Data		Part time work	Unemployed	Without work , not actively seeking work	Total 'economically vulnerable'
	Remote rural	6.1%	0.3%	7.4%	13.9%
	Accessible rural	5.7%	0.3%	6.1%	12.0%
	Rural (combined)	5.8%	0.3%	6.5%	12.6%
	Urban	5.2%	0.8%	7.9%	13.9%
Ratios					
(Urban = 10)		Part time work	Unemployed	Without work , not actively seeking work	Total 'economically vulnerable'
	Remote rural	12	4	9	10
	Accessible rural	11	3	8	9
Denominator	See sample size (ur	nweighted calculat	ions)		
Sample size	8,695 mortgage hold	der respondents (8	302 remote rura	l; 1715 accessible rural;	6176 urban)
Reliability	High. The data is fro	om an established	government sui	rvey, designed to be nat	tionally representative.
Key points	One in eight working with no one in full tir	, ,	with a mortgage	e in rural districts is eco	nomically vulnerable,
	The statistics are sir	milar for 'remote ru	ıral', 'accessible	rural' and urban distric	ts.

### SUMMARY OF KEY POINTS

### Non-participation

Adults in the poorest fifth of households in rural districts are less likely to participate in social, political and community organisations that other rural households on higher incomes.

#### Polarisation of work

In two thirds of households in social housing in rural districts, the head of the household is not in paid work. This compares with a third of households in other tenures.

Half of all households in social housing in rural districts have a weekly income of less than £200, and a fifth have a weekly income of less than £100.

### Access to transport

Those on average incomes in rural areas spend four times as much on travel as those in the poorest fifth.

Around a third of non-drivers in rural districts said that public transport needs improving.

#### Financial exclusion

Proportionally fewer households are without a current account in rural districts than in urban districts

Poor households in rural districts are much less likely to have home contents insurance than rural households on average.

### **Burglary**

Lone parent and young households in rural areas are much more likely to be burgled than other rural households, although they are less vulnerable than their urban equivalents.

Lone parents in rural districts are particularly susceptible to violent crime.

#### Dissatisfaction with the local area

Compared to average, poor households are much more likely to be very dissatisfied with their local areas in 'accessible rural' districts but not in 'remote rural' districts.

Fear of crime is significantly lower in rural districts than in urban districts.

#### Without central heating

Households on below average income in small rural settlements are much more likely to be without central heating than those on higher incomes.

#### Homeless households

The proportion of households in temporary accommodation is much lower in rural districts than in urban districts, as is the proportion of households who are classified as homeless and in priority need.

#### **Vulnerable mortgage holders**

One in eight working-age households with a mortgage in rural districts is economically vulnerable, with no one in full time work.

### **APPENDIX 1: INDICATOR CROSS-REFERENCES**

### INDICATORS IN THIS REPORT WITH REFERENCES TO MPSE AND OFA

Chapter	Subject area	Indicator	Subject	MPSE ref	OFA ref
Income	Income	1	Numbers in low income	03	
		2	Risk of low income by economic status	02	
		3	Risk of low income by family type	02 & 03	
		4	Levels of low income	01	
		5	Persistent low income	06	
	Benefits	6	In receipt of means-tested benefits	04	
		7	Long-term recipients of benefits	05	21
Children	Economic	8	In low income households	09	02
	circumstances	9	Risk of low income by economic status and family type	14	
		10	In workless households	08	
	Health	11	Mortality	11	12
	Education	12	Low attainment at school	12	05 & 06
		13	School exclusions and truancy	13	08 & 09
		14	Statutory care-leavers with no qualifications		10
	Social stability	15	Children 'at risk'		15
Young	Work	16	Unemployment	17	
adults	Health	17	Suicides	21	
		18	Drug misuse	20	26
	Education	19	Without a basic qualification	22	07
	Social stability	20	Pregnancies under-18	15	03
Working age adults	Economic circumstances	21	In low income households		22
addito	Work	22	Wanting paid work	24	
	Work	23	Disadvantaged groups		17 & 18
		24	Long-term workless households	25	19
		25	Disadvantage at work	27 & 28	
	Education	26	Without educational qualifications	2. 6.20	20
	Health	27	Premature death	29	
Older people	Economic	28	Numbers in low income households		27
отак росріс	circumstances	29	With no private income	33	28
	Health	30	Excess winter deaths	35	
	Services	31	Help from social services to live at home	38	31
		32	Without a telephone	39	-
	Crime	33	Fear of crime	37	32
Communitie	Social	34	Non-participation	40	
S	cohesion	35	Polarisation of work	41	
		36	Access to transport	42	
		37	Financial exclusion	43 & 45	
	Crime	38	Burglary	44	34
		39	Dissatisfaction with the local area	46	
	Housing	40	Without central heating	47	
		41	Homeless households	49	
		42	Vulnerable mortgage holders	50	

Note: The *Opportunity For All* report does not number indicators; OFA indicators are numbered here according to the order in which they appear.

### MONITORING POVERTY AND SOCIAL EXCLUSION (MPSE)

Xref	Indicator Title	This Report
M01	Levels of low income	4
M02	Numbers on low income	2 and 3
M03	Intensity of low income	1 and 3
M04	Recipients of means-tested benefits	6
M05	Long term recipients of benefits	7
M06	Persistent low income	5
M07	Location of low income	N/a
M08	Children in workless households	10
M09	Children in low income households	8
M10	Low birthweight babies	No data available
M11	Accidental deaths	11
M12	Educational attainment	12
M13	School exclusions	13
M14	Lone parent children by income	9
M15	Births to girls conceiving under age 16	20
M16	In young offender institutions	No data available
M17	Young adult unemployment	16
M18	Young adult low pay	No data available
M19	Not in education, training or work (16-18)	No data available
M20	Problem drug use	18
M21	Suicide (15-24)	17
M22	Young adults without a basic qualification	19
M23	With a criminal record	No data available
M24	Wanting paid work	22
M25	Long term workless	24
M26	Low pay	No data available
M27	Insecure at work	25
M28	Without access to training	25
M29	Premature death	27
M30	Obesity	Limited use
M31	Limiting long-standing illness or disability	No data below region
M32	Mental health	Limited use
M33	Pensioners with no private income	29
M34	Spending on essentials	Limited use
M35	Excess winter deaths	30
M36	Old people limiting long standing illness or disability	No data below region
M37	Anxiety	33
M38	Help from social services	31
M39	Without a telephone	32
M40	Non participation in civic organisations	34
M41	Polarisation of work	35
M42	Spending on travel	36
M43	Without a bank or building society account	37
M44	Burglary	38
M45	Without household insurance	37
M46	Dissatisfaction with local area	39
M47	Without central heating	40
M48	Overcrowding	No data available
	In temporary accommodation	
M49	IIn tamparary accommodation	41

### Appendix 1: Indicator Cross-References

### **OPPORTUNITY FOR ALL (OFA)**

Xref	Indicator Title	This Report
O01	children in workless households	10
O02	children in low income households	8
O03	under-18 conception rates	20
O04	failing to achieve level 2 in key stage 1 in Sure Start areas	Not applicable
O05	failing to achieve level 4 in key stage 2	12
O06	failing to achieve at least one GCSE at A-G	12
O07	19-year-olds without level 2 qualification	19
O08	truancies (no table/graph in OFA)	13
O09	excluded from school	13
O10	education attainment for looked after children	14
011	16-18 year-olds not in learning	No data available
O12	infant mortality rate	11
O13	children admitted to hospital due to unintentional injury	Similar to 11
O14	prevalence of smoking amongst pregnant women	No data available
O15	re-registration on child protection register	15
O16	housing below the decency standard	No data available
017	in employment	23
O18	employment rates of disadvantaged groups	23
O19	living in workless households	24
O20	without a qualification	26
O21	in receipt of IS or JSA for two years or more	7
O22	working age in low income households	21
O23	smoking rates	No data available
O24	mortality rates from suicide and undetermined injury	Similar to 17
O25	rough sleepers	No data available
O26	drug usage amongst 16-24 year-olds	18
O27	pensioners in low income households	28
O28	working-age people contributing to a non-state pension	29
O29	pensioner in a non-decent home	No data available
O30	life expectancy	Data only available by HA
O31	being helped to live independently	31
O32	in fear of crime	33
O33	employment rates in deprived authorities	Not applicable
O34	Burglaries	38
O35	housing below the decency standard	No data available
O36	life expectancy in deprived areas	Not applicable
O37	proportion of schools with fewer than 65% achieving Key stage 2	Not applicable

### **APPENDIX 2: LIST OF LOCAL AUTHORITIES**

Wiltshire

### **COUNTY COUNCILS**

#### Remote rural

Cornwall & Isles of Scilly Dorset North Yorkshire
Cumbria Lincolnshire Northumberland
Devon Norfolk Suffolk

#### Accessible rural

 Bedfordshire
 East Sussex
 Oxfordshire

 Buckinghamshire
 Gloucestershire
 Shropshire

 Cambridgeshire
 Kent
 Somerset

 Cheshire
 Leicestershire
 West Sussex

#### Urban

 Derbyshire
 Hampshire
 Northamptonshire
 Surrey

 Durham
 Hertfordshire
 Nottinghamshire
 Warwickshire

 Essex
 Lancashire
 Staffordshire
 Worcestershire

### Unitary Authorities, District Councils, London And Metropolitan Boroughs

#### Remote rural

Allerdale East Riding of Yorkshire North Shropshire South Somerset Alnwick Eden Oswestry St. Edmundsbury Babergh Fenland Pendle Suffolk Coastal Berwick-upon-Tweed Forest Heath Penwith Teesdale Teignbridge Purbeck **Roston** Hambleton Breckland High Peak Restormel Thanet Broadland Isle of Wight Ribble Valley Torridge Isles of Scilly Caradon Richmondshire Tynedale Ryedale Waveney Carrick Kerrier King's Lynn and West Norfolk Castle Morpeth Scarborough Wear Valley Copeland Mid Devon Selby West Devon South Hams County of Herefordshire Mid Suffolk West Dorset Craven North Cornwall South Holland West Lindsey Dover North Devon South Kesteven West Somerset East Devon North Dorset South Lakeland **Fast Dorset** North Kesteven South Norfolk

South Shropshire

### Accessible rural

East Lindsey

East Staffordshire Arun North Warwickshire Taunton Deane Ashford North West Leicestershire Tendring Ellesmere Port and Neston Aylesbury Vale Forest of Dean North Wiltshire Test Valley Bassetlaw Tewkesbury Harborough Rother Rushcliffe Bedford Harrogate Tonbridge and Malling Hinckley and Bosworth Tunbridge Wells Braintree Rutland Bridgnorth Horsham Salisbury Uttlesford Vale of White Horse Canterbury Huntingdonshire Sedgemoor Cherwell Vale Royal Kennet Sevenoaks Chester Lancaster Shepway Waverley Chichester Shrewsbury and Atcham Wealden Lewes West Berkshire Chiltern Maidstone South Bedfordshire South Cambridgeshire West Oxfordshire Congleton Maldon Cotswold Malvern Hills South Derbyshire West Wiltshire Crewe and Nantwich Melton South Northamptonshire Winchester Daventry Mendip South Oxfordshire Wychayon Derbyshire Dales Mid Bedfordshire South Staffordshire Wycombe East Cambridgeshire Mid Sussex Staffordshire Moorlands Wyre

 East Hampshire
 New Forest
 Stratford-on-Avon

 East Hertfordshire
 Newark and Sherwood
 Stroud

 East Northamptonshire
 North Lincolnshire
 Tandridge

North Norfolk

#### Urban

Adur Dartford Solihull Lewisham Amber Valley Lichfield South Bucks Derby Ashfield Derwentside Lincoln South Gloucestershire Barking and Dagenham Doncaster Liverpool South Ribble Dudley South Tyneside Barnet Luton Macclesfield Barnsley Durham Southampton Barrow-in-Furness Ealing Manchester Southend-on-Sea Easington Basildon Mansfield Southwark Basingstoke and Deane Spelthorne Eastbourne Medway Bath and North East Somerset Eastleigh Merton St. Albans Elmbridge Middlesbrough St. Helens Bexley Birmingham Enfield Milton Keynes Stafford Mole Valley **Epping Forest** Stevenage Blaby Blackburn with Darwen Epsom and Ewell Newcastle upon Tyne Stockport Blackpool . Erewash Newcastle-under-Lyme Stockton-on-Tees Blyth Valley Stoke-on-Trent Exeter Newham North East Derbyshire Bolsover Fareham Sunderland Bolton Fylde North East Lincolnshire Surrey Heath North Hertfordshire Bournemouth Gateshead Sutton Gedling **Bracknell Forest** Swale North Somerset Bradford Gloucester North Tyneside Swindon Brent Northampton Tameside Gosport Brentwood Gravesham Norwich Tamworth Telford and Wrekin Brighton and Hove Great Yarmouth Nottingham Bristol, City of Greenwich Nuneaton and Bedworth Three Rivers Bromley Guildford Oadby and Wigston Thurrock Bromsgrove Oldham Torbay Hackney Tower Hamlets Broxbourne Halton Oxford Broxtowe Hammersmith and Fulham Peterborough Trafford Wakefield Burnley Haringey Plymouth Walsall Harlow Poole Bury Waltham Forest Calderdale Harrow Portsmouth Cambridge Wandsworth Hart Preston Reading Camden Hartlepool Wansbeck Cannock Chase Hastings Redbridge Warrington Redcar and Cleveland Carlisle Havant Warwick Castle Point Havering Redditch Watford Reigate and Banstead Wellingborough Charnwood Hertsmere Chelmsford Hillingdon Richmond upon Thames Welwyn Hatfield Cheltenham Hounslow Rochdale West Lancashire Chesterfield Hyndburn Rochford Westminster Chester-le-Street Ipswich Rossendale Weymouth and Portland Chorley

Islington Rotherham Wigan Windsor and Maidenhead

Christchurch Kensington and Chelsea Rugby

City of London Kettering Wirral Runnymede Woking Colchester Kingston upon Hull, City of Rushmoor

Corby Kingston upon Thames Salford Wokingham Coventry Kirklees Sandwell Wolverhampton Crawley Knowsley Sedgefield Worcester Croydon Lambeth Sefton Worthing Dacorum Leeds Sheffield Wyre Forest Darlington Leicester Slough York

# APPENDIX 3: WARD AND DISTRICT LEVEL RURAL CLASSIFICATIONS COMPARED

District-level and ward-level classifications of rural-urban obviously differ: wards are much smaller than districts. This inevitably means that some wards inevitably fall under the 'wrong' classification at the district level because they do not 'fit' with the predominant character of their district. In other words, some 'rural wards' lie in 'urban districts' and some 'urban wards' lie in 'rural districts'. This means that statistics for 'rural districts' and for 'rural wards' are not be the same.<sup>5</sup>

This appendix provides an assessment of how close the district level indicators in this report might be to the statistics which would have resulted from a ward level analysis if such data had been available. It does so by comparing the limited amount of ward-level data that is available – on population, recipients of benefits, unemployment rates and educational results for 11-year-olds – with the equivalent district-level analyses.

Note that the ward-level data that is available is several years out-of-date (1999).

The classification of districts into 'rural' and 'urban' was drawn up by the Countryside Agency for the annual State of the Countryside reports and is provided in Appendix 2. The classification of wards into 'rural' and 'urban' was developed by Oxford University for the Countryside Agency and is currently the government's recommended means of designating rural communities in statistical analysis.

### **Degree of Overlap**

The overall rural populations are similar using the district and ward designations – based on Oxford University estimates for 1998, there are 14.1 million people in 'rural districts' and 13.9 million in 'rural wards' 6

10.3 million people live in rural England under both classifications. 3.6 million people live in rural wards placed in urban districts and 3.8 million people live in urban wards placed in rural districts.

Population of rural and urban wards and districts

	Rural districts	Urban districts	Total
Rural wards	10.3 m	3.6 m	13.9 m
Urban wards	3.8 m	31.8 m	35.6 m
Total	14.1 m	35.4 m	49.5 m

Remote rural England
 Accessible rural England
 Urban England
 35.7 million.
 35.7 million.

<sup>&</sup>lt;sup>5</sup> Such differences would still exist if the district-level and ward-level classifications used the same criteria to designate 'rural' areas, but it should be noted that the Countryside Agency's district-level and ward-level classifications are also produced using somewhat different methodologies.

<sup>&</sup>lt;sup>6</sup> Note that Office of National Statistics mid-year 2000 population estimates for the three types of district were:

### **Benefit Recipients**

In total, 10.4% of the population in 'rural wards' were recipients or children of recipients of the following three benefits: income support, income-based JSA and Family Credit. This is slightly lower that the equivalent figure for 'rural districts' (11.4%). These differences are explained by the one quarter of the population of 'rural districts' living in 'urban wards'. The proportion of this group who are in receipt of benefits was 14.0% (still markedly less than the 19.5% share seen in 'urban wards' of 'urban districts').

Interestingly, this is not the pattern for pensioners, where the numbers receiving the Minimum Income Guarantee are similar in 'rural wards' and in the 'urban wards' of 'rural districts'

	Rural wards in rural districts	Rural wards in total	Rural districts in total	Urban wards in rural districts	Urban wards in urban districts
Share of the population on means-tested benefits (recipients and their children)	10.5%	10.4%	11.4%	14.0%	19.5%
Share of the population who are dependents of benefit recipients	4.4%	4.3%	4.7%	6.3%	8.6%
Share of the population on Minimum Income Guarantee	2.2%	2.2%	2.2%	2.3%	3.0%

### Unemployment

The proportion of the population who were unemployed and claiming benefit show a similar pattern. In 'rural wards', 1.3% of the population was unemployed and in 'rural districts' 1.4% (including 1.7% in the urban wards of rural districts). 2.6% were unemployed in the urban wards of urban districts.

	Rural wards in rural districts	Rural wards in total	Rural districts in total	Urban wards in rural districts	Urban wards in urban districts
Share of the population claiming JSA	1.3%	1.3%	1.4%	1.7%	2.6%

#### Education

Again, a similar pattern emerges for education, at primary school age. In 1998, in 'rural wards', 26% of 11 year olds failed to attain Level 4 at Key Stage 2, while in 'rural districts' the figure was 27% (including 30% in urban wards of rural districts). By contrast, 33% of children did not achieve Level 4 in urban wards in urban districts.

	Rural wards in rural districts	Rural wards in total	Rural districts in total	Urban wards in rural districts	Urban wards in urban districts
Share of 11 year-olds not attaining Key Stage 2 Level 4	26%	26%	27%	30%	33%

This analysis suggests that the district-based income, work and education statistics in this report are likely to report slightly higher levels of disadvantage than would result from a ward-level analysis. Such differences are, however, minor compared to the scale of variations between rural and urban areas using either level of classification.